# LEGISLATIVE POWER LUNCH EVENT

57<sup>th</sup> Legislature

2<sup>ND</sup> SESSION

MARK W. SWEENEY, AICP | Executive Director

JANUARY 22, 2020

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# WHAT IS ACOG?

# WE ARE THE LEADING VOICE FOR REGIONAL COLLABORATION IN CENTRAL OKLAHOMA

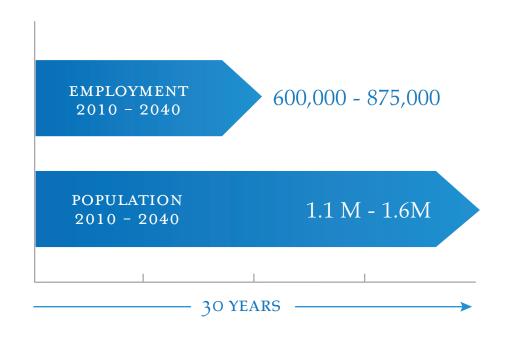
The Association of Central Oklahoma Governments (ACOG) was established in 1966. We are a voluntary, non-partisan association of local governments that includes 49 cities and the four counties that our region covers: Canadian, Cleveland, Logan and Oklahoma Counties.

#### **ACOG'S MISSION STATEMENTS:**

- Advocate for Regional Cooperation and Address Common Issues
- Solve Mutual Problems and Promote Efficient Government Services
- Strive To Improve the Quality of Life in Central Oklahoma

# THE LARGEST POPULATION AND EMPLOYMENT CENTER IN OKLAHOMA

With an estimated population of 1.4 million people, Central Oklahoma is the largest population and economic center for the state.



## Our Diverse Stakeholders

- Rural and Urban Constituents
- Elected and Appointed Officials Local, State, and Federal
- Individual Citizens
- Community and Nonprofit Leaders
- Private Sector

# GOVERNANCE & FUNDING

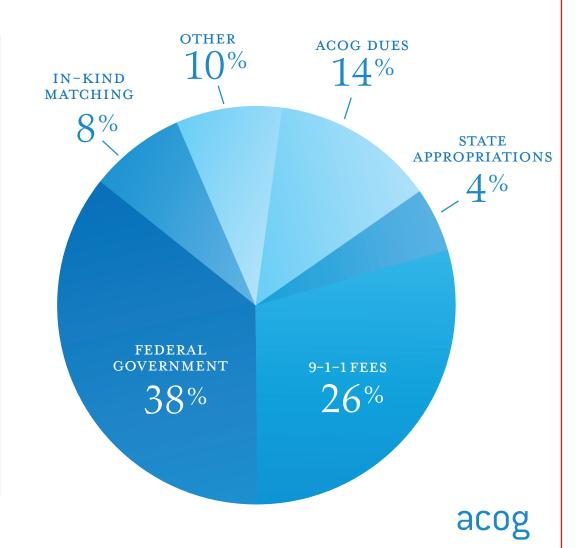
### GOVERNANCE

ACOG is governed by a 36-member Board of Directors that includes Mayors, City Councilmembers and County Commissioners primarily from Canadian, Cleveland, Logan and Oklahoma Counties.

In addition, 9-1-1 ACOG is also governed by a Board of Directors, formed by appointees from 9-1-1 ACOG member governments.

### REVENUE - FY 2019

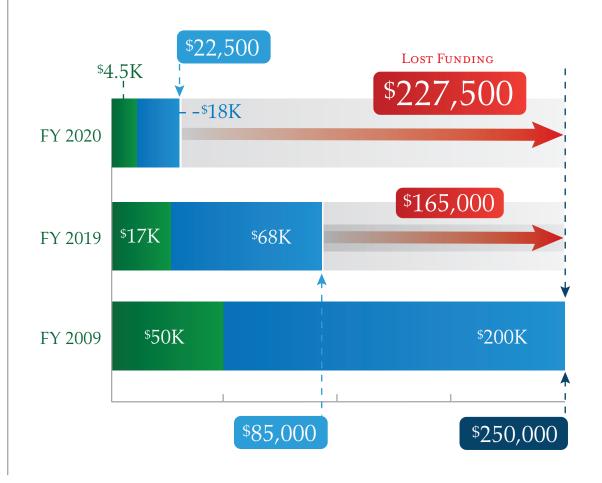
- 38 Percent from the Federal Government
- 4 percent is state appropriations
- About 14 percent of ACOG funding comes from local dues, which includes basic dues, transportation dues, water resources dues, and Clean Cities Coalition Dues
- 26 percent of ACOG's funding is provided through 9-1-1 fees
- 8 percent is from in-kind matching
- 10 percent is from other sources



### SUB-STATE FUNDING

Sub-state planning funds have steadily declined over the last 10 years from \$50k to \$4,545 and is the fundamental matching and seed money that allows ACOG to leverage more federal funds to effectively stretch the taxpayer's money – "more bang for the buck."





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# ACOG'S PRIMARY GOALS

### ACOG'S PRIMARY GOALS

- Provide a Neutral Forum to Identify, Focus On, Discuss, and Study Regional Challenges and Opportunities
- Coordinate Major Studies and Plans
- Identify Innovative Ideas and Solutions to Local Problems
- Promote Regional Collaboration
- Eliminate Unnecessary Duplication of Services and Promote Economic and Government Efficiency

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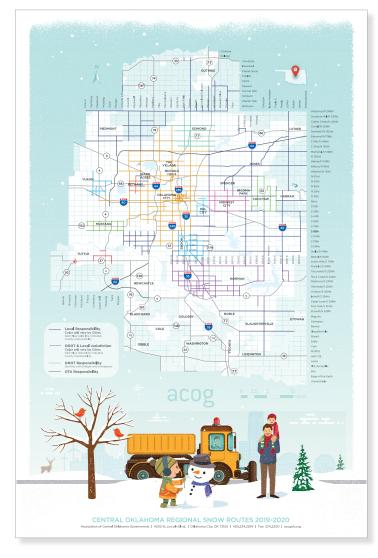
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- Advance Local Investment and Job Creation
- Pursue Public and Private Partnerships to Provide Alternative Funding Sources for Specific Projects
- Review, Coordinate and Expedite Local, State, and Federal Governmental Programs That Have Regional Implications
- Serve as the Resource Center for the Collection and Exchange of Valuable Information About the Region

# THE VALUE OF ACOG

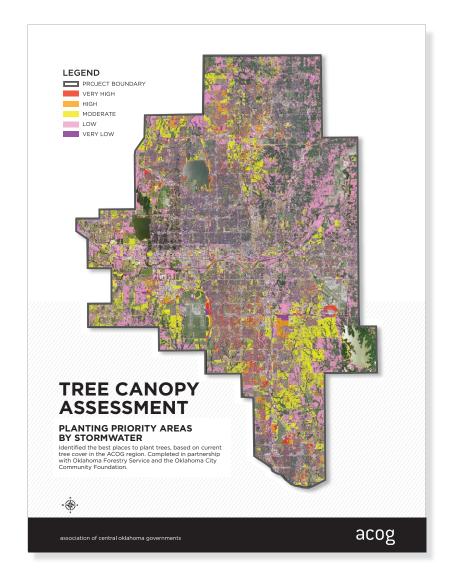
# TRANSPORTATION PLANNING SERVICES

- ACOG is the federally-designated Metropolitan Planning
   Organization (MPO) for the Greater Oklahoma City region.
- Coordinate and manage a \$10 billion long-range transportation plan, as well as more than \$20 million in annual federal grants for local transportation improvements
- Manage Regional Bicycle-Pedestrian Planning and Congestion Management Efforts; since 2007, ACOG has assisted in the production of the Regional Snow Route Map for the Oklahoma City Area.



# TRANSPORTATION PLANNING SERVICES

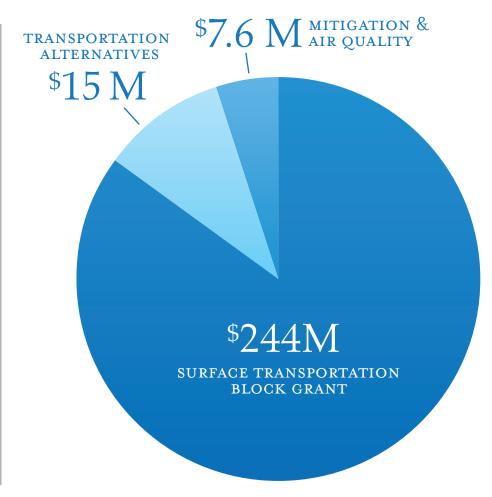
- Serve as a Mapping, Data and GIS Resource Center
- Provide Aerial Photography, coordinate regional aerial imagery cost saving initiatives for the ACOG region
- Developed the regional Tree Canopy Survey (2019) in partnership with the Oklahoma Forestry Service and the Oklahoma City Community Foundation, which provides the community information on the best places to plant trees, which will lower skin cancer risks, reduce heat islands, and help the region remain within compliance with federal air quality standards.



# TRANSPORTATION FUNDING IN CENTRAL OKLAHOMA 2007-2018

Federal funding obligated for ACOG's Transportation Programs - **\$266.6 Million** 

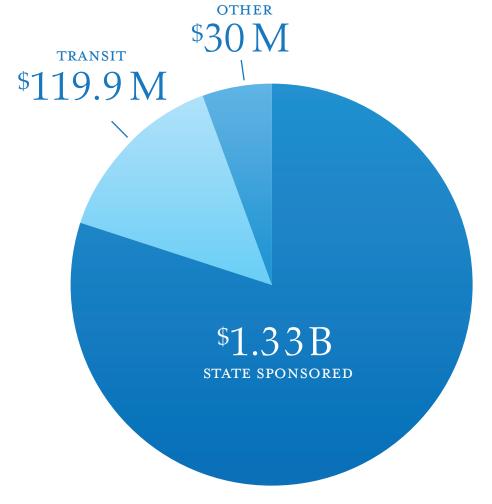
- Surface Transportation Block Grants \$244M
- Congestion Mitigation and Air Quality \$7.6M
- Transportation Alternatives Grants \$15M



# ADDITIONAL TRANSPORTATION FUNDING IN CENTRAL OKLAHOMA 2007-2018

Other funding applied to transportation projects/programs - \$ 1.55 Billion

- State Sponsored Funding \$1.33B (Federal, State, and Local)
- Transit (COTPA and CART) \$119.9M
- Other \$30M
   (Recreational Trails, Rural Transit, Elderly and Disabled Transit)



## TRANSPORTATION VIDEO

Learn how ODOT & ACOG work together to bring all modes of transportation to Central Oklahomans.

View Video

# Air Quality Initatives

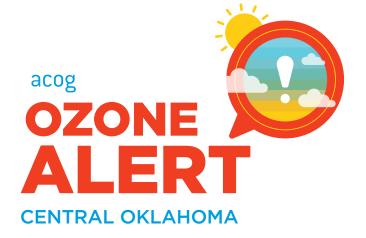
In 2019, Central Oklahoma recorded three exceedances of the 8-hour ozone standard. There were eleven exceedances during the previous ozone season and the **region is in danger of violating the EPA standard**. The following initiatives are being undertaken by ACOG:

- In late 2019, ACOG embarked on developing the Cost of a Nonattainment Study for the OKC metro area along with the matching funds from community partners: OG&E; City of Oklahoma City, Environmental Federation of Oklahoma, Greater OKC Chamber, ODOT, Sierra Club, Oklahoma Chapter, ODOC and ONE Gas.
  - A Cost of Nonattainment study is a Federal Transit Administration (FTA) funded analysis of regional economic impacts of a potential EPA nonattainment designation for ozone pollution. It will evaluate the potential costs of highway infrastructure project delays, emission reduction requirements, and risks to business recruitment/retainment.

CONTINUED **•** 

#### CONTINUED

- ACOG proactively manages the Ozone Alert Day Program
  - Six ozone alerts were issued by ACOG during the 2019 Ozone Season
- The Air Quality Grant Program provides funding to municipalities for small projects such as traffic light coordination, sidewalks, and bus shelters, plus funds fleet conversions from diesel to alternative fuels.



# CENTRAL OKLAHOMA CLEAN CITIES

Designed to advance the use of clean-burning alternative fuel vehicles across the nation in an effort to improve the environment, increase energy security, and grow the economy.

The Central Oklahoma Clean Cities Coalition is supported through local, state, and federal funding, and also private-sector dues and investments.

- CNG stations are now open on every 100 miles of Oklahoma Interstate Highway
- 2019: **\$5 million** in electric vehicle charging station investments planned or under construction



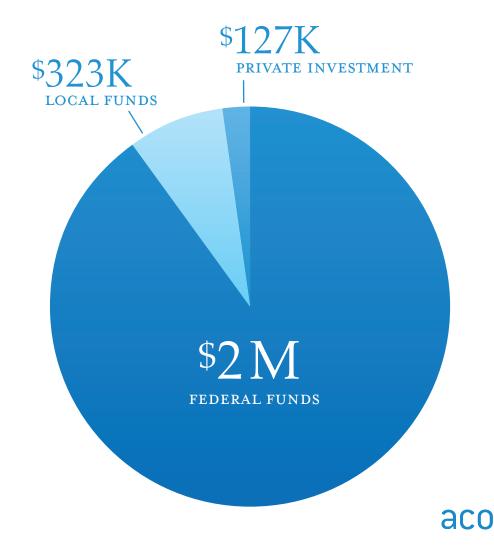


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# CLEAN CITIES FUNDING 1996-2019

Awarded **\$2.45 million** funding for Clean Cities programs and projects since 1996:

- About **\$2 million** in Federal Funds
- \$323k in Local Funds
- \$127k in Private Investment



# Air Quality & Clean Cities Video

Here's how ACOG works to provide Central Oklahoma with a cleaner environment

View Video

## 9-1-1 & Public Safety

- 9-1-1 ACOG is a separate organization housed at ACOG.
- ACOG staff maintain and procure equipment for 21 Public Safety Answering Points (PSAPs) across Central Oklahoma
- 9-1-1 GIS staff manage and support the MSAG (Master Street Address Guide) and 9-1-1 Map Data for 49 communities
- 9-1-1 GIS Support covers a Land Mass of over **two thousand** square miles.
- Support covers a population of more than 850,000
   Central Oklahoma citizens



association of central oklahoma governments

## 9-1-1 & Public Safety

- 1994: ACOG established the 9-1-1 Institute of Oklahoma to offer Central Oklahoma emergency dispatchers a nationally accredited alternative to expensive out-of-state training.
- Conducted approximately **403 classes** since 1994
- 60 Oklahoma Law Enforcement Agencies registered to take 9-1-1 instruction classes in 2019



## 9-1-1 & Public Safety

#### **NEXT GEN 9-1-1 (NG9-1-1)**

- 9-1-1 ACOG continues to be the leading agency in the state of Oklahoma in providing advanced emergency management services.
- Thirty years ago, 911 systems in Central Oklahoma were built using analog rather than digital technologies. In late 2019, 9-1-1 ACOG took the steps to fully implement NG9-1-1 in Central Oklahoma by 2021. NG9-1-1 replaces the analog technology with faster, more reliable service through a digital or Internet Protocol (IP)-based 911 system. By being the first to provide NG9-1-1 services, 9-1-1 ACOG will be setting the standard for the entire state of Oklahoma.
- The implementation of NG9-1-1 will increase the success and reliability of 911 emergency services and will ensure that those in need that dial or text 911, can be located and reached quickly, improving the lives of Central Oklahomans.

## Text To 911

In October 2019, in partnership with the City of Oklahoma City, 9-1-1 ACOG unveiled Text to 911 service in Central Oklahoma to allow people in an emergency the ability to text dispatchers, if they need help.

This service does not replace calling 911, but the option is intended for:

- People with speech or hearing disabilities
- Callers who need to remain silent or discreet
- Medical emergencies that render the caller incapable of talking



## 9-1-1 & Public Safety Video

We're honored to work with first responders and dispatchers through 9-1-1 ACOG – let's learn how we all work together to keep Central Oklahomans safe

View Video

# RURAL ECONOMIC ACTION PLAN (REAP)

State funding for small, rural communities with populations of less than 7,000 is referred to as the Rural Economic Action Plan (REAP) and is administered by Oklahoma's 11 Councils of Governments. REAP grants, which are appropriated through the Oklahoma Department of Commerce, requires no match and may fund projects such as:

- Water Infrastructure
- Sanitary Sewer Facilities
- Road and Bridge Construction or Repair
- Rural Fire & Public Safety
- Improve Local Employment Levels

- Health Care Services
- Telecommunications
- Municipal Energy Distribution
- Solid Waste Disposal or Treatment
- Other Public Facilities



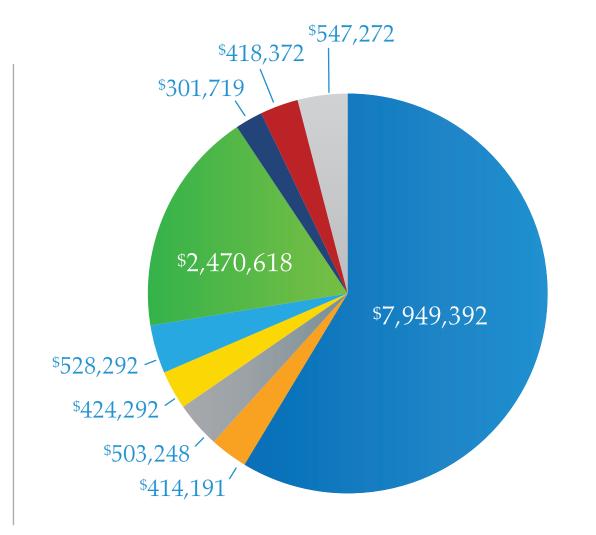
## REAP VIDEO

You wouldn't think the OKC metro has rural communities – but we do. Learn how REAP is a vital component to their survival.

View Video

# HISTORIC UTILIZATION OF REAP FUNDING 1997-2019

- Road Repair
- Fire and Police Stations
- Emergency Vehicles
- Pumper Trucks & Sand & Salt Spreader
- Renovation to Public Buildings
- Water, Sewer and Water Storage Tanks
- Drainage Projects
- Storm Warning Sirens
- Miscellaneous



TOTAL: \$14,094,5681 acog

## REAP GRANTS RECEIVED PER ENTITY 1997-2019

TOWN	GRANTS	TOWN	GRANTS	TOWN	GRANTS
Arcadia	\$ 331,386	Hall Park	\$ 444,648	Nicoma Park	\$ 275,424
Calumet	\$ 596,637	Harrah	\$ 574,213	Noble	\$ 24,500
Canadian County	\$ 1,822,988	Jones City	\$ 642,320	Okarche	\$ 160,657
Cashion	\$ 158,951	Lake Aluma	\$ 139,804	Oklahoma County	\$ 830,283
Cedar Valley	\$ 956,741	Langston City	\$ 598,139	Orlando	\$ 488,709
Cimarron City	\$ 196,683	Lexington	\$ 516,976	Piedmont	\$ 369,438
Cleveland County	\$ 317,246	Logan County	\$ 1,697,075	Slaughterville	\$ 416,926
Coyle	\$ 231,205	Luther	\$ 716,490	Spencer	\$ 370,836
Crescent	\$ 236,636	Marshall	\$ 484,765	Union City	\$ 809,785
Forest Park	\$ 99,639	Meridian	\$ 335,063		
Geary	\$ 141,664	Mulhall	\$ 407,560		

## REAP FUNDS RECEIVED BY ACOG 1997-2020

YEAR	AMOUNT OF FUNDS RECEIVED	YEAR	AMOUNT OF FUNDS RECEIVED
1997	\$ 583,419.76	2009	\$ 736,250.00
1998	\$ 593,750.00	2010	\$ 636,103.61
1999	\$ 775,000.00	2011	\$ 589,023.94
2000	\$ 736,250.00	2012	\$ 547,792.00
2001	\$ 736,250.00	2013	\$ 547,792.00
2002	\$ 705,968.40	2014	\$ 547,792.00
2003	\$ 293,717.25	2015	\$ 517,034.00
2004	\$ 736,250.00	2016	\$ 480,841.34
2005	\$ 736,250.00	2017	\$ 468,891.66
2006	\$ 736,250.00	2018	\$ 436,418.61
2007	\$ 736,250.00	2019	\$ 481,023.81
2008	\$ 736,250.00	2020	\$ 623,524.00
*REAP PROJECTS ONLY (excludes Administration)		TOTAL	\$ 14,718,092.38

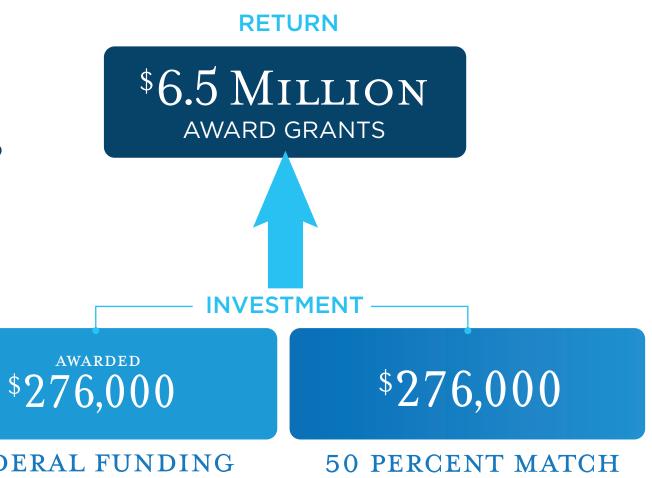


# CAPITAL AREA ECONOMIC DEVELOPMENT DISTRICT (CAPEDD) OF OKLAHOMA

- ACOG achieved federal designation as an Economic Development District in 2013. The Capital Area Economic Development District of Oklahoma includes the four-county ACOG region of Central Oklahoma.
- ACOG provides technical assistance to state and local government entities and institutions of higher education on U.S. Economic Development Administration grant applications. To date, ACOG has been involved in \$6.5 million in EDA grant awards to Central Oklahoma organizations since 2010.



ECONOMIC DEVELOPMENT Funding, Grants 2010-2018



FEDERAL FUNDING

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# COMPREHENSIVE ECONOMIC DEVELOPMENT STRATEGY (CEDS)

- ACOG coordinates the five-year CEDS for Central Oklahoma, which was comprehensively updated in September 2019.
   This plan assesses the strengths and weaknesses of our regional economy while identifying opportunities for business and employment growth.
- ACOG received in-kind matching funds from the following partners: The Alliance for Economic Development of Oklahoma City, the Greater Oklahoma City Chamber, and the Oklahoma City Planning Department to update the CEDS report and to pursue its implementation.



## Capital Improvement Plan (CIP) Program

- ACOG's Capital Improvement Plan Program provides technical assistance to rural communities in Central Oklahoma that have limited staff capacity. Recent assistance has been provided to Calumet, Crescent, and Nicoma Park. CIP programs assist the towns to identify how they allocate their funding for infrastructure improvements such as water, sewer, and streets.
- Funding is provided by the **Oklahoma Department of Commerce (ODOC)** directly to each eligible participating community who then contracts with ACOG to develop their respective Capital Improvement Plan.

## COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM AND CDBG-REAP

- ACOG provides technical assistance to eligible cities and counties on Community
   Development Block Grant (CDBG) REAP grant applications which are primarily for water and sewer projects.
- The Oklahoma Department of Commerce developed the CDBG-REAP program to make a greater impact by matching an applicant's requested CDBG-REAP funds and state appropriated REAP funds "dollar for dollar" on each eligible project in their respective area.

## CDBG Project Funding 2012-2019

YEAR	ENTITY	PROJECT DESCRIPTION	REAP FUNDS	CDBG FUNDS	OTHER SOURCES	TOTAL COMBINED
2012	Town of Marshall	Seal cracks in concrete streets and resurface roads	\$99,000	\$92,108	\$13,000	\$204,108
2013	Town of Calumet	Repair and/or resurface certain existing street surfaces within town	\$99,000	\$98,700	\$30,809	\$228,509
2013	Town of Union City	Repair and resurface certain existing streets within town	\$50,000	\$46,968	\$5,616	\$102,584
2013	Town of Jones	Replace waterline with larger size	\$100,000	\$100,000		\$200,000
2014	Town of Arcadia (OK County)	Install a storm water line along Main Street between E. Third & E. 5th	\$100,000	\$45,668	\$2,000	\$147,668
2015	Town of Marshall	Add rip-rap to side of wastewater lagoons, install walkway	\$72,000	\$72,000		\$144,000
2016	Town of Langston City	Water Treatment Plant rehabilitation	\$86,411	\$86,411	\$136,505	\$309,327

**Grand Total** 

\$1,336,196

### Water Resources Planning

- Provide technical assistance to local governments in an effort to maximize use of the ground and surface water resources, including planning, management, protection, and research of potable water supplies.
- Coordinate the **Garber-Wellington Aquifer Association** and provide drought monitoring services.
- Maintain and update a regional water quality study on the South Canadian River, which encompasses all the municipal dischargers along the river.

#### **2019 Accomplishments**

- Waste-load Allocation Analysis for Newcastle
- Groundwater Modeling in Noble, Purcell and Moore

## 2020 LEGISLATIVE PRIORITIES + Specific Legislation

## ACOG'S LEGISLATIVE PRIORITIES: COMMUNITY & ECONOMIC DEVELOPMENT

- Increase REAP state-wide funding from 13.1 million to \$17.9 million
- Increase ACOG's REAP share from 4.5% to 9% in order to provide more funding for rural community projects (Support SB1281 Bergstrom)
- Maintain the current REAP Population Criteria for rural communities with less than 7,000 citizens (Oppose SB553, carryover - Thompson, Fetgatter & McDugle; HB3286 -Taylor; Support SB1281 -Bergstrom)
- Restore Sub-State Planning Districts (Council of Governments) funding from \$4,545 back to \$50,000. This will allow ACOG to leverage \$200,000 in federal funding and address regional issues that require gap funding until state and/or federal appropriations can be obtained.

- Support aligning the requirements of the Public Competitive Bidding Act for municipalities and public trusts (Support SB 930: Rosino, carryover)
- Increase the competitive bidding threshold for construction projects related to public buildings and public works (Support HB 3275 -Boles)
- Tort Claims Act modifications to apply to Councils of Governments (Support SB 1110: Bergstrom)
- No ordinances, rules, by a **political subdivision vs Oil & Gas**, which restricts municipal regulations (**Oppose SB 1241: Bergstrom**)
- Back changes to the annual audit requirement for municipalities; allowing a town whose income exceeds \$25,000.00 to conduct a biennial audit that can be performed every odd-numbered year (Support SB1159 - Thompson)

- Support measures that would increase sales tax revenue for municipalities; through the mandatory use of nine-digit zip codes then a five-digit zip code. (Support SB1581 Hall; HB 3553 Boatman)
- Amend Title 68 Section 1364 of the Oklahoma Tax Code by establishing an annual "sales for resale" permit to add in compliance of the sales for resale tax exemptions. (Support SB1595 Treat)
- Prohibiting counties from changing or restricting Medical Marijuana zoning laws
   (Oppose HB 3061 McDugle)

## ACOG'S LEGISLATIVE PRIORITIES: TRANSPORTATION

- Fully fund ODOT's 8-year construction plan:
  - Continue to fully fund the repair of structurally deficient bridges and focus on the repaving of roads by ODOT in Central Oklahoma
- Increase the funding of the County Improvements for Roads and Bridges (CIRB) Revolving Fund
- Modify the tax code to allocate gross production tax to municipalities for municipal roads (Support SB1446 - Paxton; HB 1289 - Lepak)
- Back safety initiatives for all modes of transportation
   (i.e., bicycle, pedestrian, vehicle, and truck) (Support SB1088 Sharp; SB1214 Hicks; HB3030 Bush)

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- Continue funding the Heartland Flyer between Oklahoma City and Fort Worth (\$1 million Amtrak subsidy)
- Connect Oklahoma City to the National Amtrak network by beginning Amtrak rail service between Oklahoma City and Newton, KS (which would connect OKC to Kansas City, St. Louis and Chicago)
- Support efforts by the Regional Transportation Authority (RTA) of Central Oklahoma to bring commuter rail and enhanced bus transit to our region (Support SB1263 - Pugh and HB 3155 - Martinez)
- Extend the deadline for the **Office of Mobility and Public Transit** to develop the Oklahoma Public Policy Plan (Support SB1293 Standridge)

# ACOG'S LEGISLATIVE PRIORITIES: AIR QUALITY & CLEAN CITIES

- Support establishment of an annual electric vehicle fee which would be equitable to what an average Oklahoma gasoline vehicle driver pays in gas tax annually (Support HB1950 - Roberts; carryover)
- Ensure Oklahoma Department of Environmental Quality (DEQ) fees are only to be used to support environmental improvement programs
- Modify Property Assessed Clean Energy (PACE) financing statute to expand eligibility of commercial and industrial properties (Support SB1592 - Leewright & HB3907 - Fetgatter)
- Support efforts to allow net metering for utility customers to receive credits for solar and wind energy systems (Support HB3858 - Brewer & HB3861 - Brewer)

## ACOG'S LEGISLATIVE PRIORITIES: 9-1-1 & PUBLIC SAFETY

- Support the creation of public safety protection districts, which would provide funding for police and fire services (Support HB1992 - Nollan, carryover)
- Support reforms to current policies with the Department of Mental Health regarding patient transports by law enforcement agencies, including reimbursement rates and third-party services (Support SB1606 - Bullard)
- Add municipal EMS as a qualifying entity for the Warrant Intercept program via the state income tax collection process. This will allow municipal governments to recover their expenses via the state income tax collection process (Support SB1572 Hall)
- Fully fund the **Rural Fire Defense Program** (\$90,000 per COG) through the Oklahoma Department of Agriculture which will create an **ACOG Rural Fire Coordinator Position**

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- Allow municipalities the ability to collect contact information of property owners to be used in addressing public safety concerns pertaining to local nuisance properties (Support SB1310 - Montgomery)
- Medical Marijuana; clarifying smoking in Public Places (Support SB 1296 Paxton)
- Medical Marijuana; Modifying the definition to the Standards for Workplace Drug and Alcohol Testing Act to include volunteer firefighters and auxiliary police officers, to be covered under the Safety Sensitive Position as defined by Section 427.8 of Title 63 of the Oklahoma Statute. (Support SB 1687 Paxton)
- Refine exemption that authorizes the possession of firearms on certain property (Support HB 3071 - Steagall)

## ACOG LEGISLATIVE PRIORITIES: WATER RESOURCES PLANNING

- Reintroduce SB 1257 which restores some of the regulatory power that municipalities lost concerning oil & gas well sites
- Support legislation that would provide incentives to municipalities to resell wastewater to oil and gas companies

### MONITORING SPECIFIC BILLS

#### **COMMUNITY & ECONOMIC DEVELOPMENT**

SB1095: Modifying limitation on county bidding procedures (Stanislawski)

**SB1165:** Increasing minimum wage (Young)

**SB 1240:** Enterprise Zones (**Bergstrom**)

**SB1330:** Annexation rules for seasonal sales of goods (Montgomery)

**SB 1554**: Creating of a revolving fund to cover expenses related to investigative audits (**Thompson**)

SB1671: Limiting cities and counties on residential building design regulations (Newhouse)

#### **TRANSPORTATION**

SB1332: Public safety: weight limits on Interstates and Highways (Allen)

HB3022: Reclassify suburban county roads in municipalities over 15,000 in population (Lepak)

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#### **AIR QUALITY & CLEAN CITIES**

SB1226: Pollution Prevention Program; modifying the definition (Allen)

#### 9-1-1 & PUBLIC Safety

HB 2776: Permitting Counties to initiate creation of Hazard Mitigation Districts (Sims)

**HB 2882:** Requiring the establishment of training program standards for the Oklahoma 9-1-1 Management Authority (**Tadlock**)

HB 3182: Modifying list of individuals who are ineligible for Medical Marijuana (Hilbert)

#### WATER RESOURCES PLANNING

**HB 1048:** Protect groundwater rights in eminent domain cases unless the owner of the groundwater consents (**Sterling**)

# QUESTIONS, ANSWERS & COMMENTS

# CLOSING REMARKS



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MARK W. SWEENEY, AICP | Executive Director

JANUARY 22, 2020

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