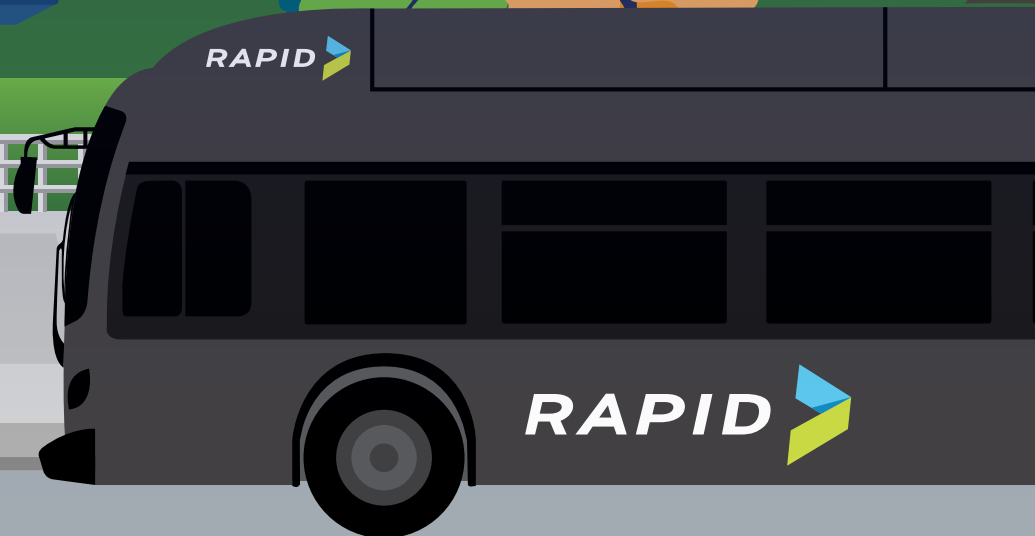


2025 LONG RANGE TRANSIT PLAN

for **Central Oklahoma**

Building better transit for a stronger region



November 2025 DRAFT



TABLE OF CONTENTS

Chapter 1. Project Overview	6
Chapter 2. Assess Phase.....	13
Chapter 3. Evaluate Phase	31
Chapter 4. Recommend Phase.....	49

LIST OF FIGURES AND TABLES

Figure 1. Project Study Area.....	9
Figure 2. Service Areas	19
Figure 3. Transit Demand	21
Figure 4. Transit Propensity	23
Figure 5. Transit Market	25
Figure 6: Existing Service Span	26
Figure 7: Existing Service Frequency	27
Figure 8. Transit Opportunities	30
Figure 10. Short-Term Scenario Map	41
Figure 11. Mid-Term Scenario Map	43
Figure 12. Long-Term Scenario Map	45
Figure 13: Fleet, Staff, Maintenance Growth.....	53
Figure 14: Demand Response Service Growth.....	54
Figure 15. Passenger Facilities.....	57

Table 1: Transit Stakeholders in Central Oklahoma.....	8
Table 2: Agency Profiles.....	18
Table 3: Transit Market Characteristics	24
Table 4: Network Summary	35
Table 5: System Growth Metrics	47
Table 7: Potential Passenger Facilities Toolkit.....	58
Table 8: Potential Bus Stop Amenities Toolbox.....	60
Table 9: Transit Priority Infrastructure	62
Table 10: Agencies Selected for Peer Review.....	68
Table 11: Phasing.....	73
Table 12: Implementation Partner Roles	74

ACKNOWLEDGEMENTS

In response to the significant growth experienced by Central Oklahoma in the past decade, substantial planning efforts have been undertaken by partners in the region. These efforts include comprehensive transit studies, public engagement, and strategic planning initiatives aimed at creating a more connected and efficient transportation network. Together, these partners are working to develop robust and sustainable transit solutions that can accommodate the growing population and enhance the overall quality of life in Central Oklahoma.

The 2025 Long Range Transit Plan (LRTP) for Central Oklahoma* was developed through partnerships between MAPS 4, ACOG, EMBARK, the City of Norman, and Edmond Citylink. MAPS 4, a City of Oklahoma City Program, and ACOG were key funding partners in the development of the plan, while EMBARK, Edmond Citylink, and the City of Norman served as key technical resources for the development of the plan.

MAPS 4

David Todd, Program Manager
Todd Woodward, Assistant Program Manager
Teresa Rose, Chairperson
Brad Reynolds, Senior Project Manager
Tony Ochoa, Project Manager
AJ Kirkpatrick, ADG Blatt
Jarrod Hohweiler, ADG Blatt
Katy Gustafson, Gooden Group
Meg Shea, Gooden Group

Association of Central Oklahoma Governments (ACOG)

John Sharp, Deputy Director
Jennifer Sebesta, Division Manager
Ethan Mazzio, Transportation Planner
Rachel Meinke, Public Information Director

EMBARK

Jesse Rush, Director
Chip Nolen, Planning Manager
Heather Wilson, People & Strategy Manager
Armando Reyes, Business Development and Public Affairs Manager
Christina Hankins, Finance Manager
Delano Fisher, Streetcar Manager
Dennis Fry, Facility and Fleet Manager
Eugene Fritz, Chief Safety Officer
Kari Shamblin, Planning Technician
Kharlie Barnaby, Chief of Bus Operations
Dr. Marilyn Dillon, Mobility Management Administrator/ADA Coordinator
Michael Scroggins, Business Systems Manager
Molly Raney, Deputy Chief Safety Officer

Regional Transportation Authority of Central Oklahoma (RTA)

Brad Henry, Chairman
Jason Ferbrache, Interim Executive Director
Suzanne Wickenkamp, Director of Strategic Initiatives
Kathryn Holmes, Owner’s Representative

City of Oklahoma City

Jason Ferbrache, Assistant City Manager
Christina Hankins, Finance Manager
Justin Henry, Transportation Program Planner

City of Norman

Taylor Johnson, Transit and Parking Program Manager
Jason Huff, Transit Manager and Grants Specialist
Shannon Stevenson, Assistant City Manager

City of Edmond

Christy Batterson, Housing and Community Development Manager
Randy Entz, Assistant City Manager of Development Services (Interim City Manager Jan 2025)
John Pleveich, General Manager of RATP Dev
Scot Rigby, City Manager (Resigned Jan 2025)

Oklahoma Department of Transportation (ODOT)

Eric Rose, Division Manager, Office of Mobility and Public Transit
Jared Schwennesen, Rail Division Manager, Multi-Modal Division

First Capital Trolley

Melissa Fesler, Transportation Director

MAPS 4 Citizen’s Advisory Board

Teresa Rose, Chairperson (at-large)
Jessica Martinez-Brooks, Vice Chairperson (at-large)
Joy Turner (Ward 1)
Chelsea Banks (Ward 2)
Ryan Cross (Ward 3)
Shay Morris (Ward 4)
Kevin Guarnera (Ward 5)
Daisy Muñoz (Ward 6)
Monique Bruner (Ward 7)
Bob Nelon (Ward 8)
Ward 4 Councilman Todd Stone (rotating Council member)

MAPS 4 Connectivity Subcommittee

Subcommittee members: Daisy Muñoz (chair)
Joy Turner (vice chair)
Shane Hampton
Evan Handy
Jane Jenkins
Meg McElhaney
Thuan Nguyen
Shawn Wright

Consultant Team

Jill Gibson, Kimley-Horn
Matt Horton, Kimley-Horn
Luke Schmidt, Kimley-Horn
Stephanie Ellsworth, Kimley-Horn
Jake Zielinski, Kimley-Horn
Dan Nelson, Kimley-Horn
Katie Emory, Nelson/Nygaard
Thomas Wittman, Nelson/Nygaard

The Association of Central Oklahoma Governments (ACOG) serves as the federally designated Metropolitan Planning Organization (MPO) for Central Oklahoma and leads comprehensive, coordinated, and continuous transportation planning efforts in the region. On **DATE**, ACOG adopted the 2025 Long Range Transit Plan (LRTP) for Central Oklahoma to support the Metropolitan Transportation Plan (MTP) by identifying current and future transit needs within the region while integrating current transit planning efforts.

PROJECT BACKGROUND

The Central Oklahoma region is experiencing rapid and sustained growth. ACOG projects that by 2045, the regional population will exceed 1.6 million, with employment increasing by about 49 percent. Transit investments in the region will support growth, reduce congestion, and offer viable transportation alternatives for residents. The 2005 Fixed Guideway Study was the last comprehensive regional plan for transit in Central Oklahoma. Since its completion, public partners in the region have made significant progress in advancing transit planning to establish a strong core network of high-capacity services.

The LRTP consolidates prior transit planning efforts and identifies existing and future needs to develop a 30-year transit vision for the region. The LRTP provides transit service recommendations that will leverage the planned high-capacity network for the continued development of effective and efficient public transit.

WHY DO WE NEED PUBLIC TRANSIT?

Public transit is an investment in shared transportation that enables the movement of large numbers of people efficiently within a region. Public transit will provide these regional benefits to Central Oklahoma:



Enhanced regional connectivity as populations and job centers continue to grow



Improved access to employment and recreation while taking cars off the road



Attracting more high-paying jobs to local communities through transit-oriented development

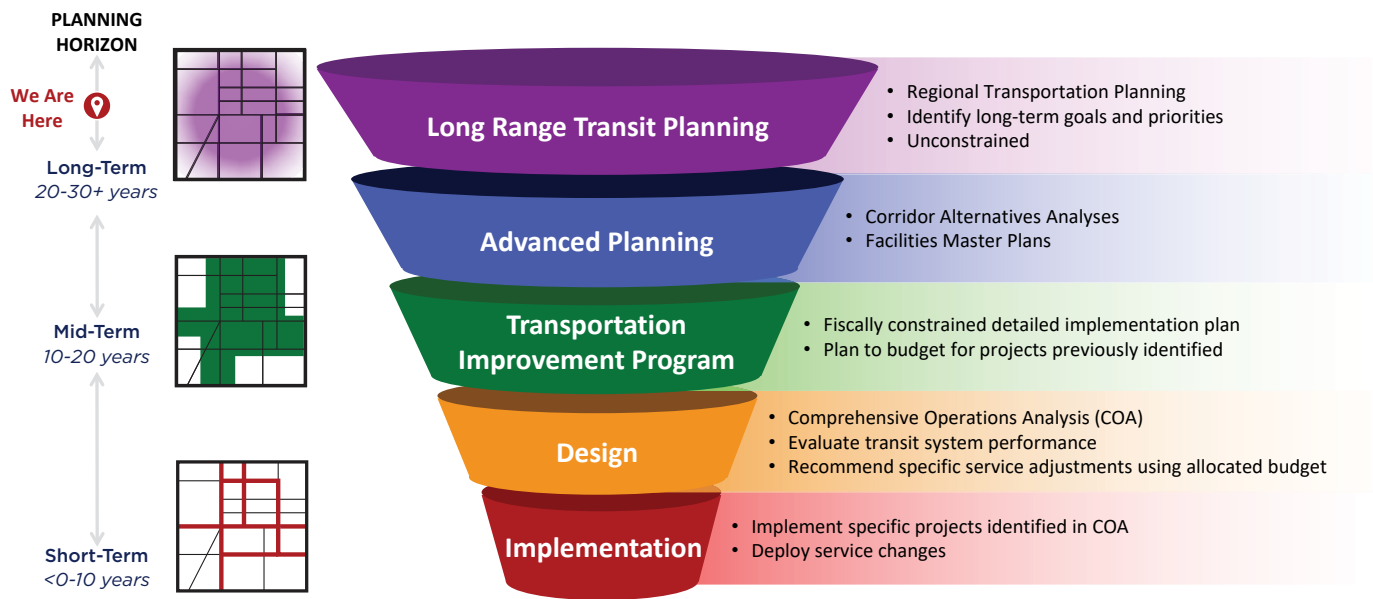


LRTP PLANNING PROCESS

The LRTP framework guides the development of a transit network for the next 30 years. Operators in Central Oklahoma will use the LRTP's recommendations to develop the required plans and studies to implement service changes.

LRTP RECOMMENDATIONS

The LRTP produces recommendations for three planning horizons—Short-Term (0-10 years), Mid-Term (10 – 20 years), and Long-Term (20 – 30+ years). These recommendations will guide the deployment of service changes at a local level and inform policies and actions that support a more regional approach to transit. The framework established by the LRTP will guide the region as it progresses in future planning, design, and implementation of new and enhanced services.



STUDY AREA AND PROJECT PARTNERS

The LRTP takes a holistic approach to evaluating transit in ACOG’s Transportation Management Area (TMA) that is currently serviced by four transit providers: EMBARK, Norman Transit (operated by EMBARK), Edmond Citylink, and First Capital Trolley. In addition to existing transit services, the Regional Transportation Authority of Central Oklahoma (RTA), EMBARK, and MAPS 4 have advanced planning for five additional high-capacity transit corridors (see **Figure 1**). To deliver a comprehensive transit vision for the Central Oklahoma region, ACOG partnered with key stakeholders that operate, fund, and plan for transit in Central Oklahoma.

PROJECT LEADS





OPERATING PARTNERS





GOVERNMENT PARTNERS






Table 1: Transit Stakeholders in Central Oklahoma

	ROLE
Association of Central Oklahoma Governments	Regional transportation planning and land use planning
Regional Transportation Authority of Central Oklahoma	Developing, funding, constructing, implementing, operating, and maintaining high-capacity projects identified in the RTA Transit System Plan
Oklahoma Department of Transportation	Assistance for rural transportation, coordination of the state rail plan and highway system
Local Transit Agencies <i>EMBARK, Norman Transit, Edmond Citylink, First Capital Trolley</i>	Planning, operating, and maintaining local transit services
Local Municipalities <i>Edmond, Norman, Oklahoma City</i>	Planning adequate infrastructure for the operations of public transit
Route Partnerships <i>Midwest City</i>	Contract with local agencies to provide service

Figure 1. Project Study Area

LEGEND

High-Capacity Transit

EXISTING

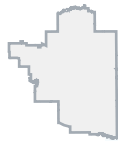
-  RAPID Northwest BRT
-  OKC Streetcar

PLANNED

-  Northeast/South MAPS 4 BRT Corridor
-  RTA North/South Corridor
-  RTA West Corridor
-  RTA Airport Corridor
-  RTA East Corridor

-  RAPID Northwest BRT Extension in Planning
-  OKC Streetcar Extension in Planning

ACOG TRANSPORTATION MANAGEMENT AREA



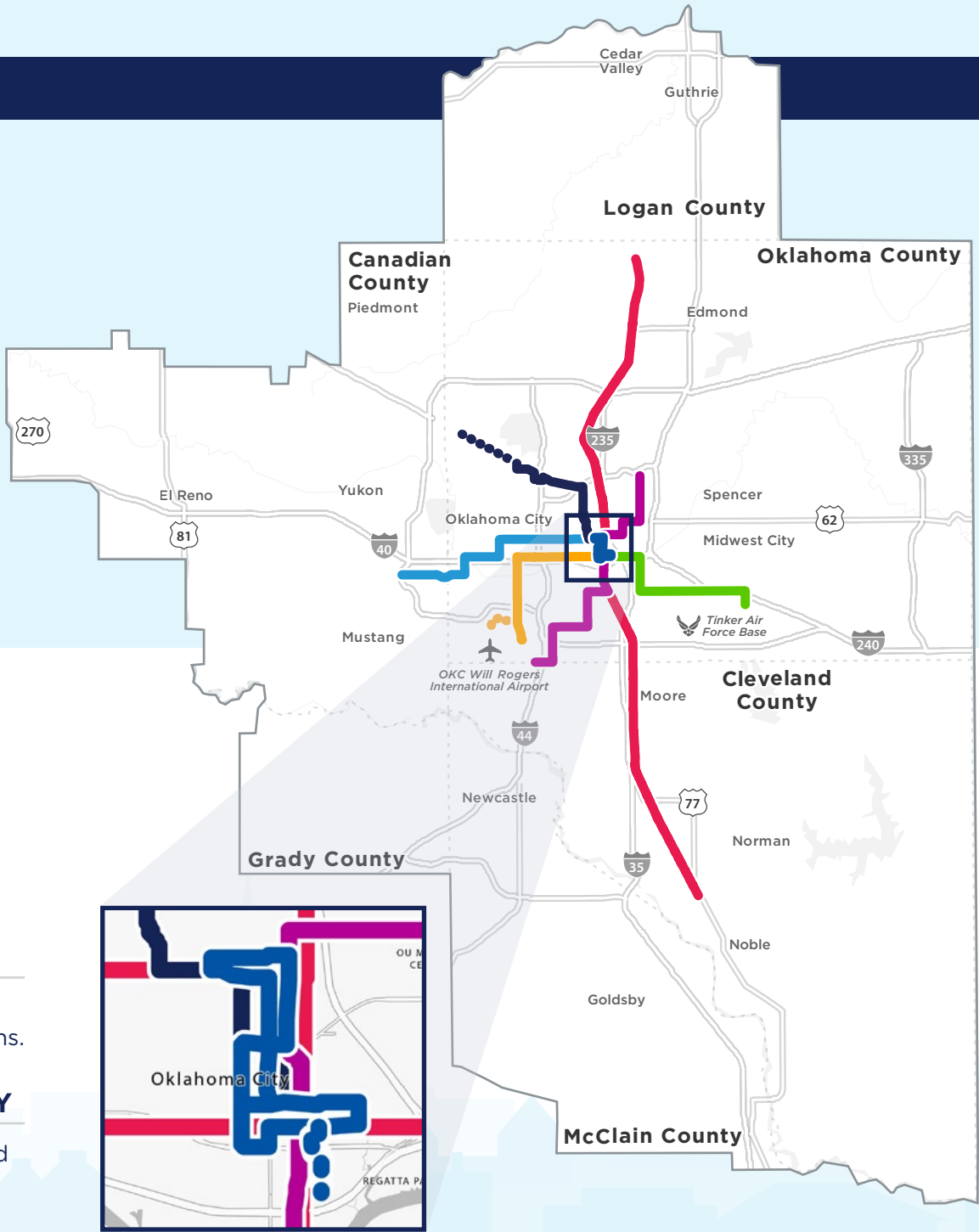
ACOG TRANSPORTATION MANAGEMENT AREA (TMA)

The TMA includes portions of 6 counties and over 30 cities and towns.



CURRENT REGIONAL ACTIVITY

There are over 1.3 million residents and 600,000 jobs within the TMA.





WHAT IS HIGH-CAPACITY TRANSIT?

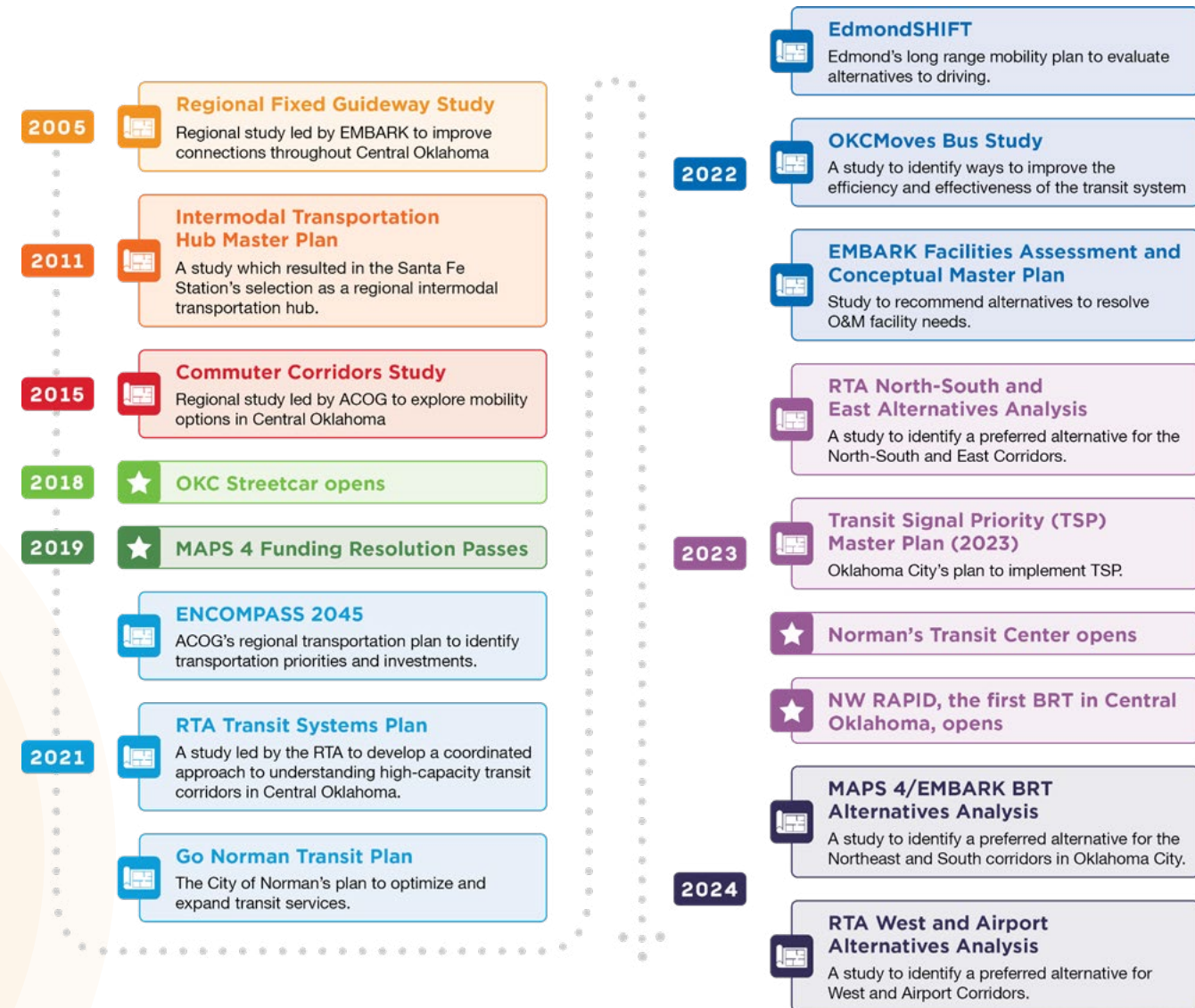
High-capacity transit refers to public transit that travels in its own lane or right-of-way for at least part of its route, has transit priority with traffic signals turning green when approaching, or combines both features to avoid congestion. High-capacity transit vehicles stop less frequently, travel faster, offer more frequent service, and carry more passengers than typical city buses.

Examples: Bus rapid transit (BRT), light rail transit (LRT), and commuter rail.



LEVERAGING PREVIOUS PLANS

Over the last two decades, agencies and key stakeholders have made significant strides in planning for transit, mobility, as well as specific high-capacity services. The plans and studies outlined below were used to inform the LRTP's vision and goals, as well as planned investments. Consolidating these plans enabled the LRTP to identify key opportunities to leverage the high-capacity network.



VISION AND GOALS

The LRTP's vision guides the development of the plan and its recommendations. The vision statement is supported by goals developed through a comprehensive review of previous planning efforts, as well as stakeholder feedback.

Relative performance against the goals is measured through an Evaluation Framework, using transit metrics. The metrics are tailored to reflect the region's priorities and align with federal funding source methodologies.



Vision Statement: *Develop an intentional plan for a cohesive network of transit services that supports growth, promotes economic mobility, enhances quality of life, and facilitates opportunity across Central Oklahoma.*



Provide communities with meaningful access to transit

Provide meaningful access by improving access to existing and future employment centers, communities, transit-dependent populations, and areas suitable for transit-oriented development.



Create a compelling, reliable rider experience

Create a compelling and reliable rider experience by serving areas with first-/last mile connections, providing passenger amenities, increased transfer opportunities, and better travel times.



Offer competitive service options

Recommend actions to make transit service a more attractive option for riders by increasing reliability and offering more frequent service.



Utilize resources effectively

The LRTP considers the capital, operations, and maintenance costs increases associated with the plan, determines potential funding strategies, and evaluates the maximum number of passengers that the transit vision can support.

PLANNING PROCESS

The LRTP is structured in three major phases: Assess, Evaluate, and Recommend. Key stakeholders and members of the general public were engaged during major milestones to provide input and support the development of the plan.

Assess Phase (Chapter 2)

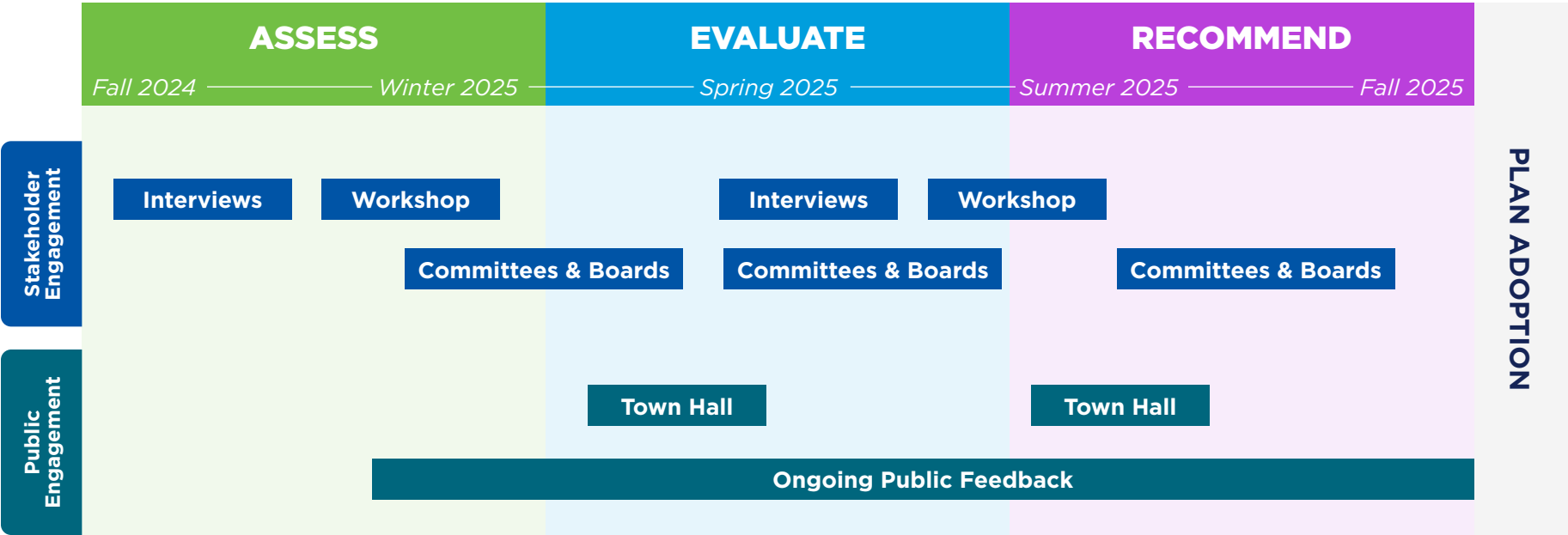
In the Assess phase, transit trends, existing service, and key demographics were analyzed to provide a better understanding of transit needs in Central Oklahoma.

Evaluate Phase (Chapter 3)

In the Evaluate phase, three planning horizons were developed—Short-Term (0-10 years), Mid-Term (10-20 years), and Long-Term (20-30+ years). Each horizon was evaluated against key performance indicators and metrics for alignment with the LRTP’s goals.

Recommend Phase (Chapter 4)

The final phase recommends specific actions to help guide Central Oklahoma in achieving the three planning horizons developed in the Evaluate phase.



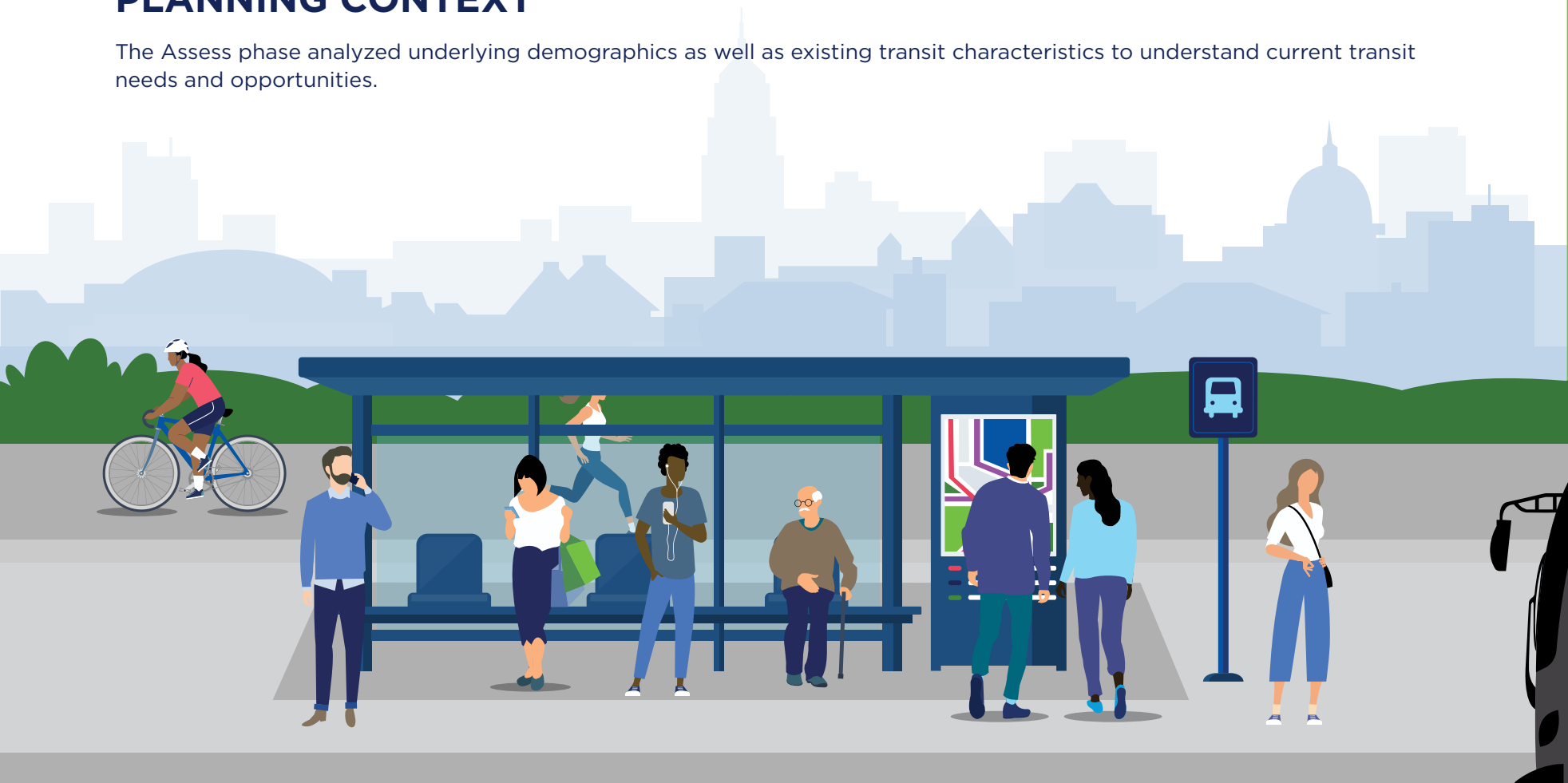
Chapter 2

Assess Phase



PLANNING CONTEXT

The Assess phase analyzed underlying demographics as well as existing transit characteristics to understand current transit needs and opportunities.



COMMUNITY FEEDBACK

What does Central Oklahoma want out of the transit system?

TRANSIT NEED

Where are people
who need transit
most?

TRANSIT MARKETS

Where is there
demand for transit?

SERVICE CHARACTERISTICS

How is transit service
operating today?

TRANSIT OPPORTUNITIES

Where and how can
we improve the overall
transit system?



TRANSIT AGENCIES & MODES

There are currently five transit agencies that provide existing or planned transit services within the Study Area. These agencies operate a combination of modes including high-capacity, on-demand, fixed route, and paratransit services.



HIGH-CAPACITY

Designed to transport a large number of passengers more efficiently.



Bus Rapid Transit (BRT)

Premium bus service made to deliver fast and reliable service through dedicated lanes and frequent operation.



Streetcar

Train that runs on tracks in city streets, with cars providing efficient transit over short distances in urban areas.



Source: Sound Transit

Light Rail Transit (LRT)*

Train that operates on dedicated tracks or in city streets with frequent stops over longer distances.



Commuter Rail*

Train service that connects cities with fewer stops and higher speeds, intended for commuters.



ON-DEMAND

Vehicles are dispatched based on passenger request—typically within a fixed geographic boundary.





*Mode not currently provided by transit operators



FIXED ROUTE

Runs on a set path with scheduled stops and times.



Bus: Local

Bus service providing frequent stops within neighborhoods or cities.



Bus: Limited

Bus service offering faster travel by reducing the number of stops than local bus service, providing a more efficient option for longer-distance travel.



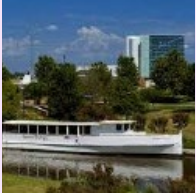
Bus: Express

Bus service with fewer stops traveling longer distances, often operating during peak hours only, intended for commuters.



Shuttle

Small-scale, specialized transit service connecting major destinations or hubs.



Ferry

Water-based service carrying passengers across water as an alternative to bridges or tunnels.



PARATRANSIT

Eligible for riders who have a disability.





VANPOOL*

A shared vehicle system where commuters can travel together, this program is sometimes provided by employers.



Source: Commute with Enterprise

AGENCY PROFILES

Transit within the Study Area is operated by multiple agencies. These agencies operate 39 fixed routes, two on-demand zones, three paratransit programs, and six different modes. **Figure 2** shows the service areas within the region for each agency.

Table 2: Agency Profiles

	GOVERNANCE	FUNDING SOURCES	SERVICE AREA	ANNUAL OPERATING BUDGET (2025)	MODES OPERATED	ADDITIONAL PROGRAMS
EMBARK	Central Oklahoma Transportation Authority & Parking Authority (COTPA) Board of Trustees	FTA formula funds and grants, City general fund, Fare revenue	Oklahoma City, Midwest City, Spencer	\$56.4 Million	    	Mobility Management Programs (e.g. Congregate Meal Shuttle) PLUS Paratransit Service Human Service Partnerships
City of Norman	Norman	Transit 1/8 cent sales tax, federal formula funds and grants	Norman	\$6.4 Million	 	Norman PLUS Paratransit Norman On-Demand
Norman Transit (dba EMBARK NORMAN)						
Norman On-Demand						
Edmond Citylink	Edmond	FTA formula funds and grants, ODOT revolving funds	Edmond	\$2.5 Million	 	Citylink Access Paratransit Service (CAPS)
First Capital Trolley	Logan County Historical Society	FTA formula funds and grants, ODOT revolving funds	Lincoln, Logan, and Payne Counties	\$1.9 Million	 	N/A
Regional Transportation Authority of Central Oklahoma (RTA)	Appointed Officials from Edmond, Norman, and Oklahoma City	City of Edmond, City of Norman, City of Oklahoma City dues	Edmond, Norman, Oklahoma City	N/A*	<i>Planned</i>   	N/A

*RTA does not currently operate any routes, locally preferred alternatives have been evaluated and adopted. For more information, please see the [RTA System Plan](#).

Note: The University of Oklahoma Campus Area Rapid Transit (CART), private operators, nonprofit operators, and tribal transportation services are not included due to the localized nature of the service.

LEGEND:

 BRT

 Commuter Rail

 Demand-Responsive

 Ferry

 Fixed Route

 LRT

 Shuttle

 Streetcar

Figure 2. Service Areas

LEGEND

- EMBARK
- Edmond Citylink
- Norman Transit (dba EMBARK NORMAN)
- First Capital Trolley
- Norman On-Demand Zone
- First Capital Trolley On-Demand Zone

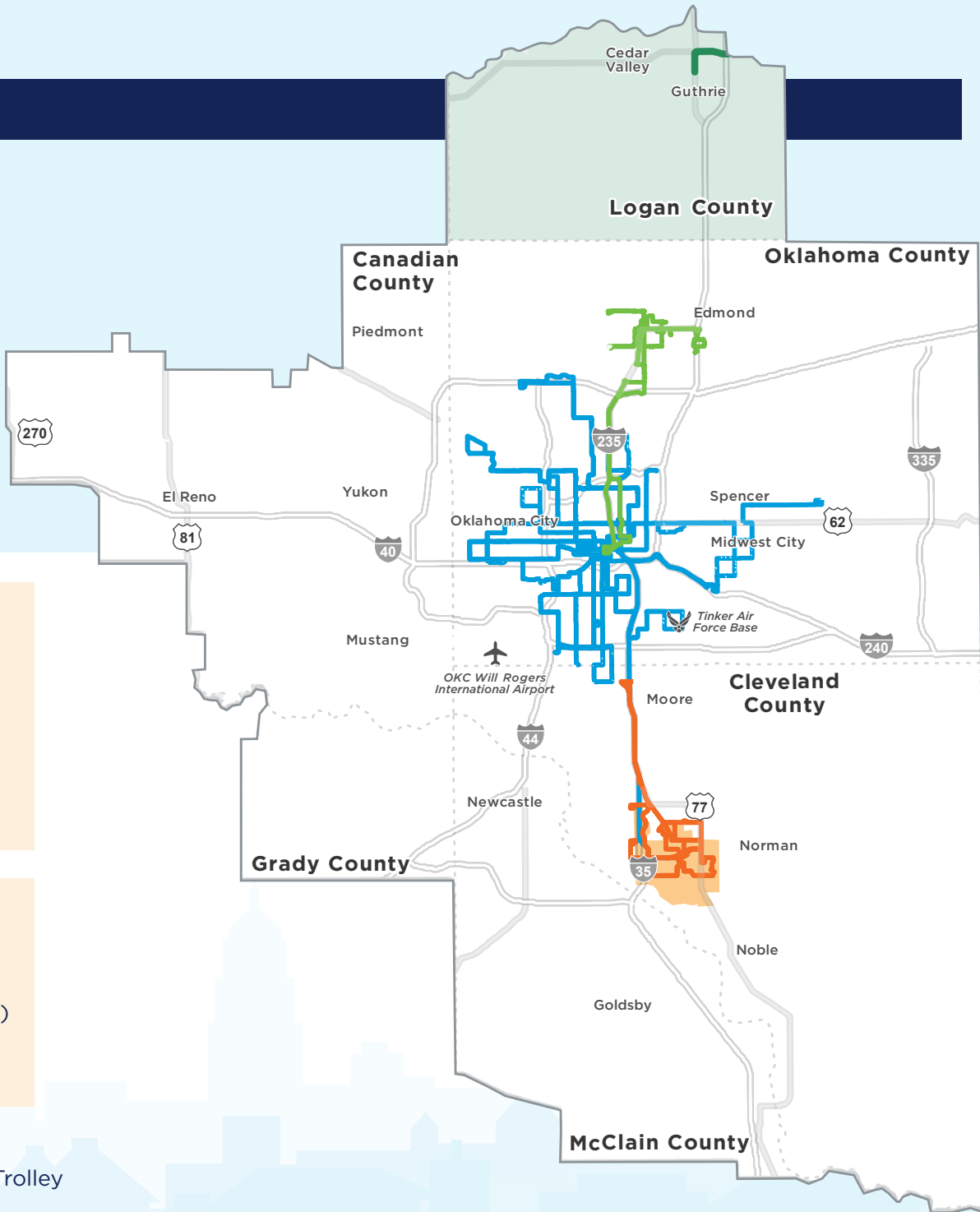
In the 2024 EMBARK Transit Rider survey, respondents identified the following as key factors for transit riders:

- ✓ Hours of Service
- ✓ Buses on arriving on time
- ✓ Availability of accessible bus stops
- ✓ Courtesy & helpfulness of drivers

High Ridership Areas:

- Downtown Oklahoma City
- University of Oklahoma Campus (Norman)
- University of Oklahoma Health Facilities (OKC)
- Reno Mini Hub
- Downtown Edmond

Source: EMBARK, Edmond Citylink, First Capital Trolley



MARKET ASSESSMENT

As part of the market assessment, demographic data—including population and employment density, which reflect underlying land use characteristics—were analyzed to identify areas with existing or future transit demand and need.

Transit Demand

Population and job density typically play the most important roles in influencing demand for transit service. The presence of certain demographic groups can also contribute to ridership as they tend to have fewer mobility options available, increasing the need for transit service.

Higher density areas can support more frequent fixed route transit, while lower density areas may be better suited for on-demand services.

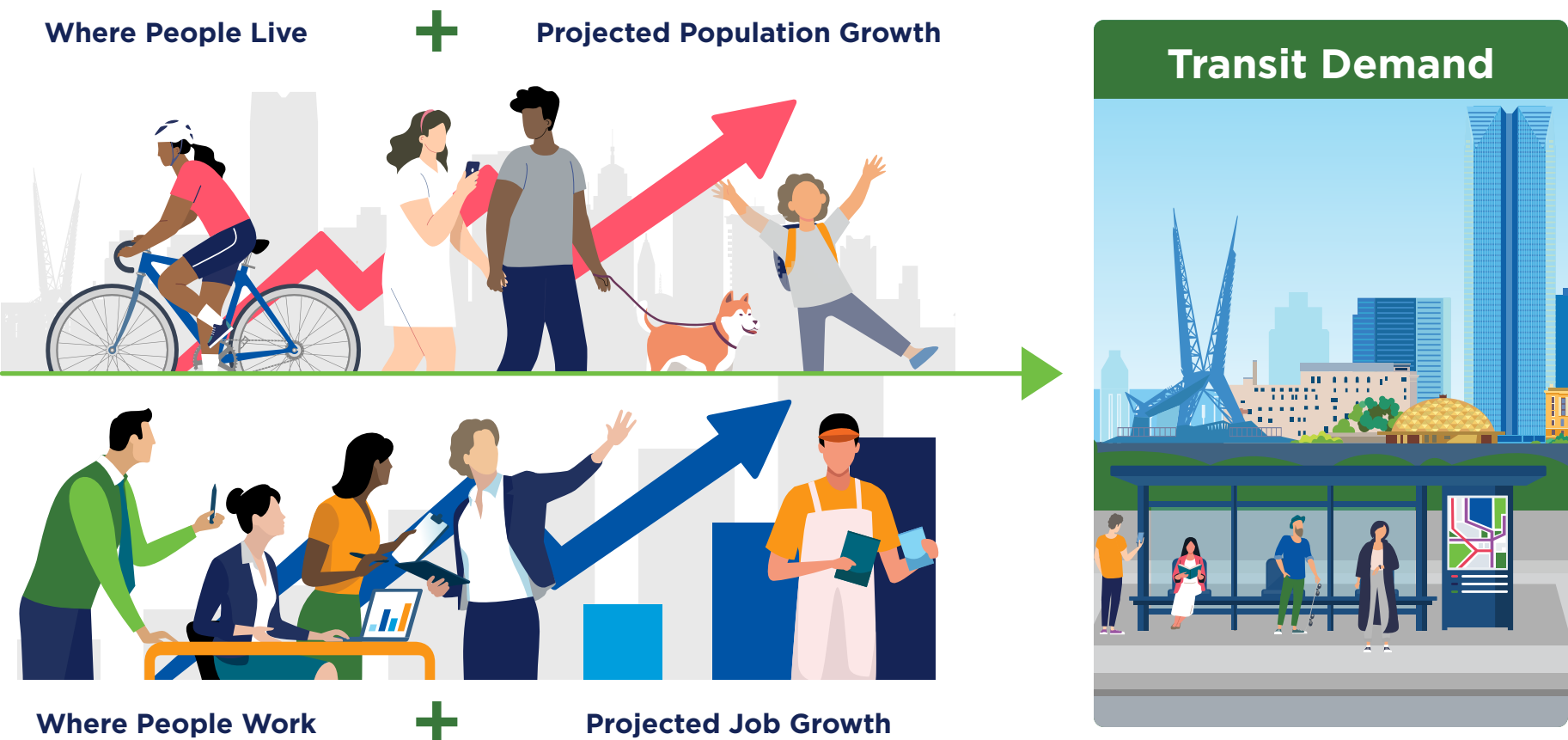


Figure 3. Transit Demand

LEGEND

ACOG TRANSPORTATION MANAGEMENT AREA

Future high-growth areas

ACTIVITY DENSITY

Population Density

Employment Density

High



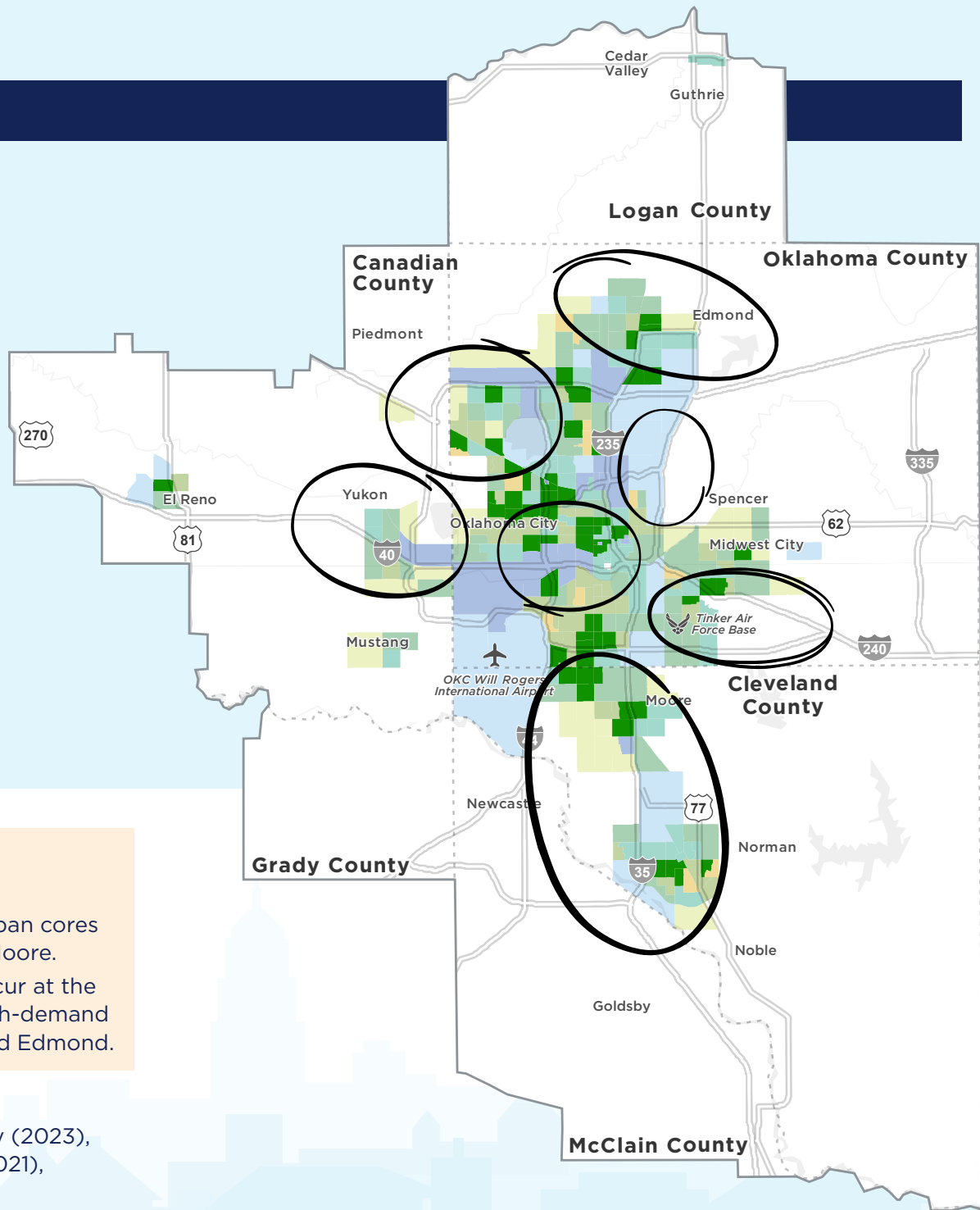
Low

High

Key Takeaways:

- Population and job density is concentrated in Edmond's, Norman's, and Oklahoma City's urban cores as well as parts of Yukon, Midwest City, and Moore.
- Population and job growth is projected to occur at the fringes of the urban area and will create a high-demand corridor between Norman, Oklahoma City, and Edmond.

Source: U.S. Census American Community Survey (2023), LEHD LODES (2022), ACOG 2045 Projections (2021), EMBARK, Edmond Citylink, First Capital Trolley



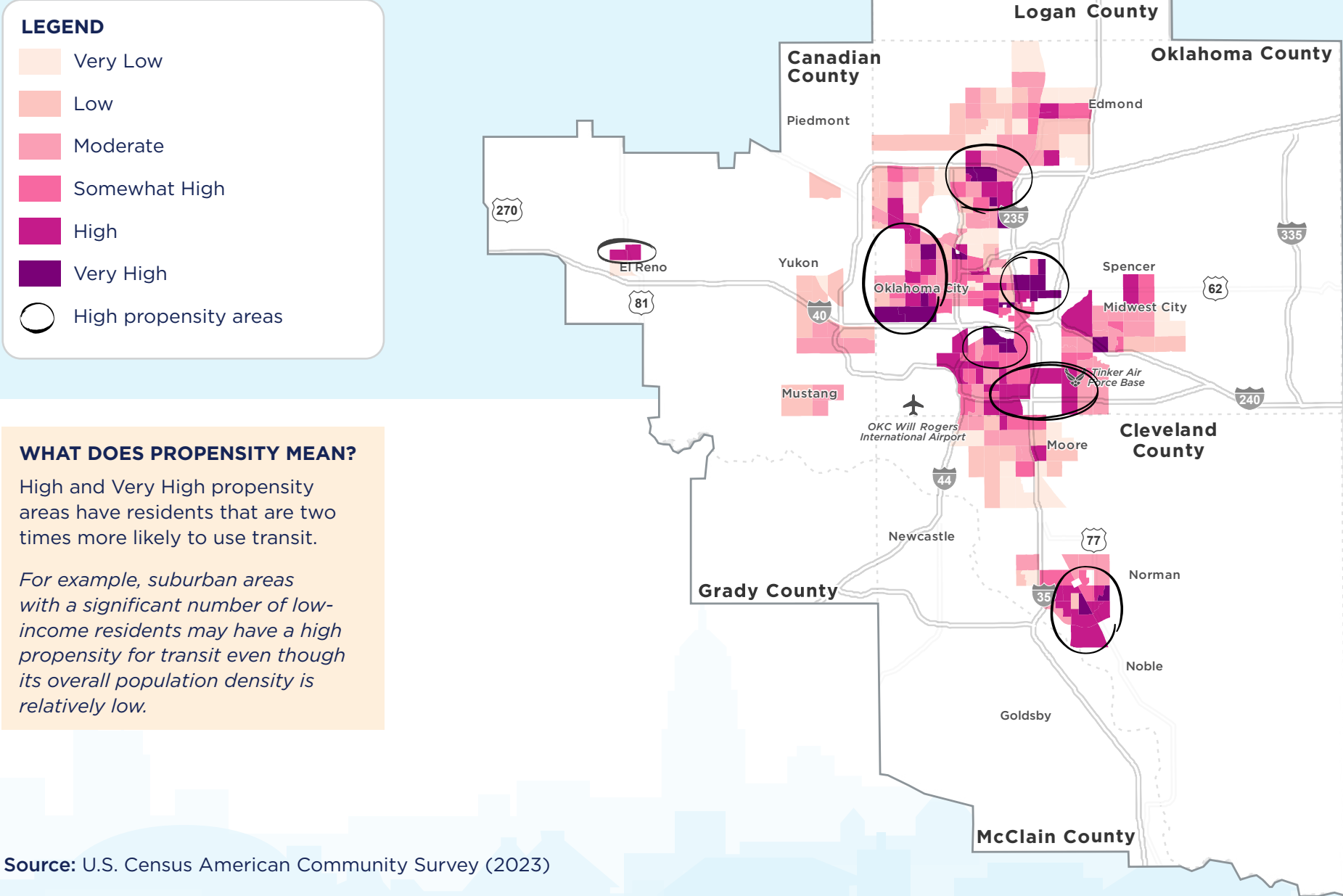
Transit Need

Transit need—also referred to as transit propensity—is a metric that assesses how various demographic groups, including individuals with lower-income, limited mobility, and other factors that influence transit dependency, use transit to get to work. Unlike approaches that focus primarily on population and employment density, the evaluation of propensity highlights specific communities or areas that may be dependent on transit and use it at higher rates.

Identifying these high propensity areas provides key information on where transit investments could be prioritized to promote economic mobility for underserved communities.



Figure 4. Transit Propensity



Source: U.S. Census American Community Survey (2023)

TRANSIT MARKETS

Transit markets define what level of service is best suited for the Study Area based on demographics and the built environment. Existing and emerging transit markets were developed to define where certain types of transit could be more successful now and in the future. Thresholds were used to show existing markets and how these markets may evolve over a 30-year planning horizon (Figure 5).

The defining service characteristics of each market includes land use, ridership potential, service types, service span, and frequency.

Table 3: Transit Market Characteristics

MARKET	TRANSIT PRIORITY	HIGHER FREQUENCY	FIXED ROUTE ACCESS	FLEXIBLE TRANSIT	LIMITED ACCESS
LAND USE DENSITY Underlying density and land use determines suitable service components	Highest Intensity	Moderately High Intensity	Suburban	Lower Intensity	Low Intensity
RIDERSHIP POTENTIAL Underlying land uses drive demand for transit and the potential for higher ridership	Highest	Higher	Moderate	Lower	Lowest
SERVICE TYPES Recommended options for modes of service based on market demand	  	   High Frequency, Local Express, Limited	 Local	   Peak Period Express, Hourly	
SERVICE SPAN Recommended service span based on market demand	 All day weekday; late night; weekend	 All day weekday; late night; weekend	 All day weekday; limited weekend	 Depends on local context	 Depends on local context
SERVICE FREQUENCY Recommended route frequency based on market demand	 <20 min during peak	 <20 minutes	 20 to 30 minutes	 Various	 <1 hour

High-Capacity transit consists of any combination of: bus rapid transit (BRT), light rail transit (LRT), and commuter rail.

LEGEND:

 High-Capacity

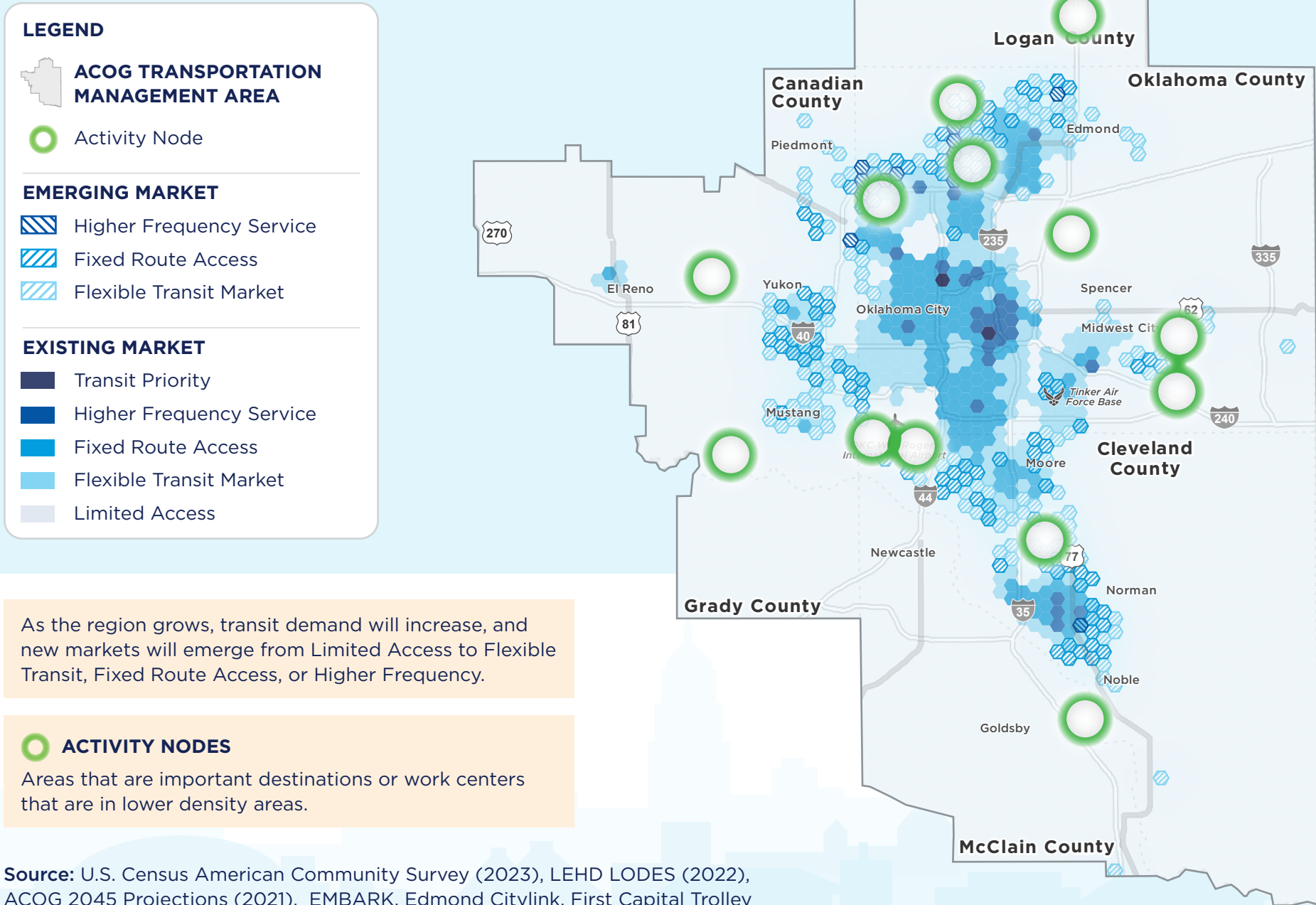
 Demand-Responsive

 Fixed Route

 Ferry

 Shuttle

Figure 5. Transit Market



Source: U.S. Census American Community Survey (2023), LEHD LODS (2022), ACOG 2045 Projections (2021), EMBARK, Edmond Citylink, First Capital Trolley

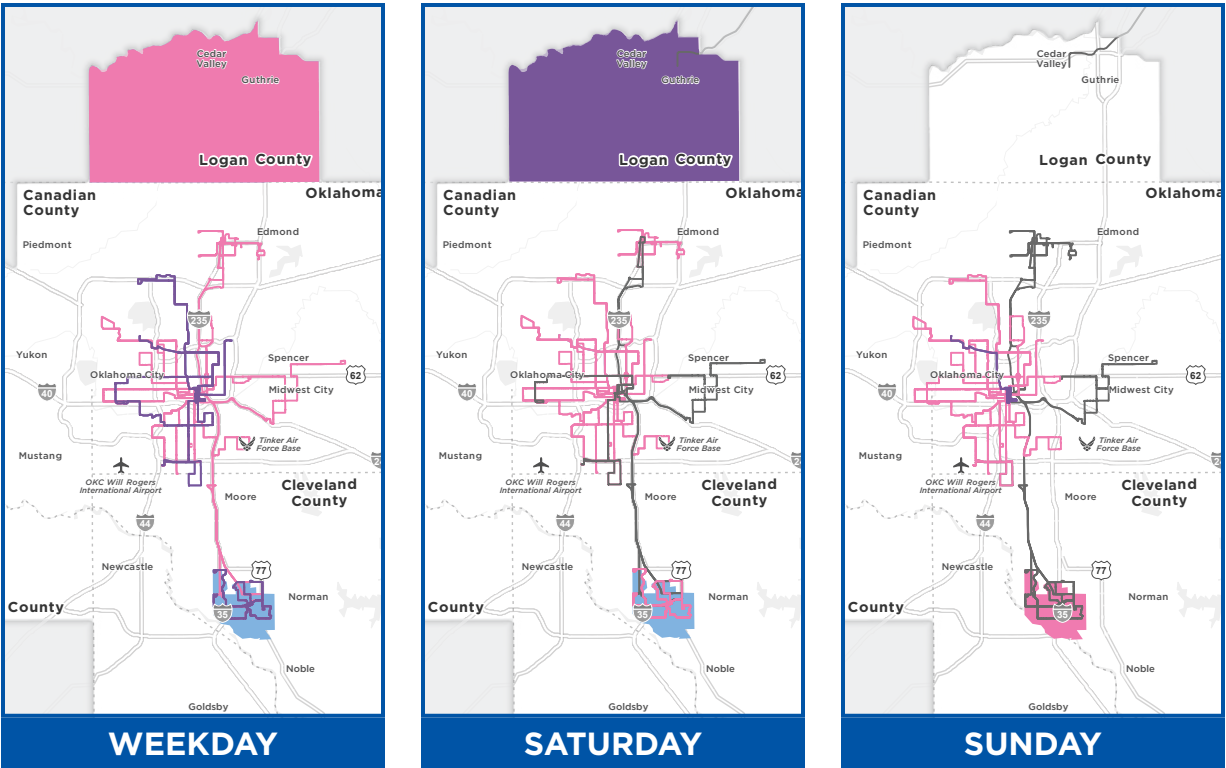
SERVICE ASSESSMENT

The transit system’s utility is limited by its service availability, which is defined by span and frequency. Decisions to intensify or enhance service by improving span and frequency can be informed by evaluating these two components alongside transit needs. The service assessment was used to determine whether the current transit system aligns with the needs of the community and identifies areas of improvement.



Span is measured at the route or system level and reflects how many hours per day as well as how many days of the week a service runs.

Figure 6: Existing Service Span



Source: EMBARK, Edmond, Citylink

KEY TAKEAWAYS

- Transit in the region has the most availability during weekdays.
- There is less service availability on nights and weekends.
- Sunday services are very limited.
- On-Demand services provide extended spans outside of regular service hours in Norman.

LEGEND

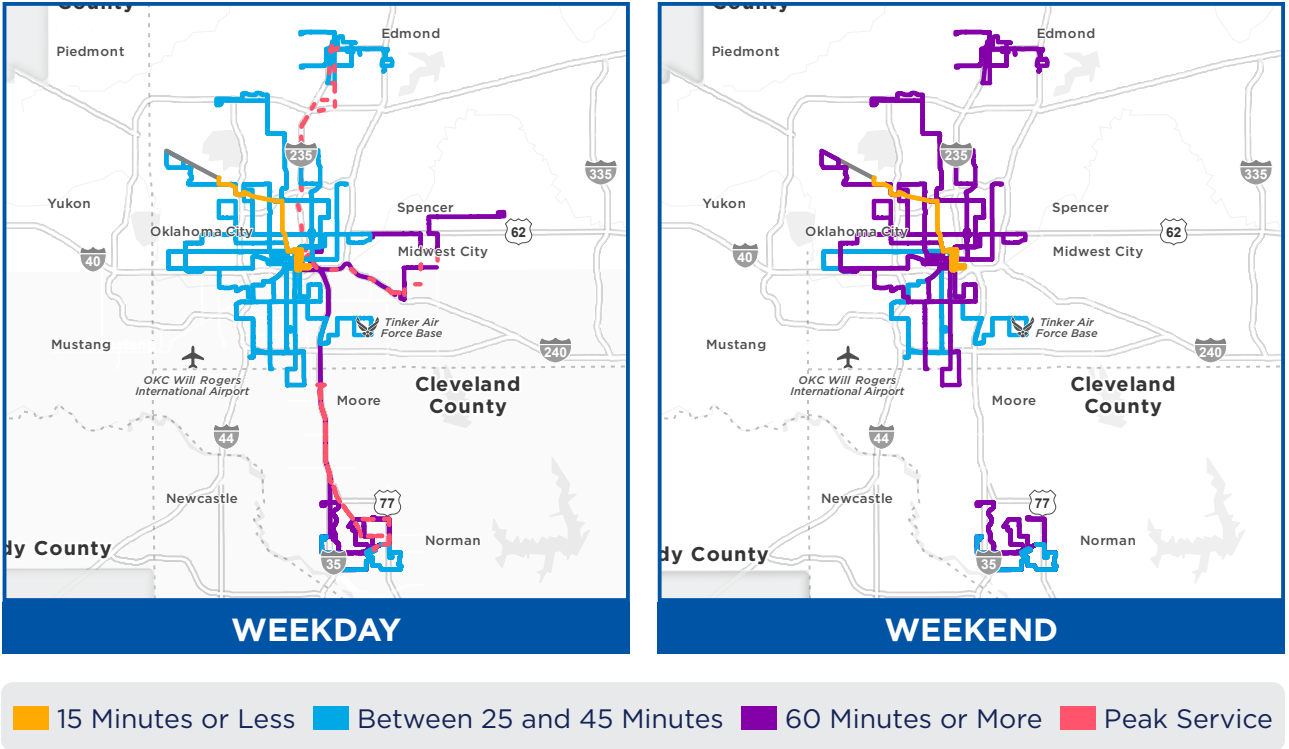
- Daytime service
- Nighttime service
- Daytime and nighttime service

Nighttime service is defined as service that runs later than 8:00PM



Frequency is measured at the route level and determines how often a service runs. Many services run higher frequencies at certain times of day, known as peak hours, when demand is higher, and lower frequencies during off-peak hours when demand slows.

Figure 7: Existing Service Frequency



KEY TAKEAWAYS

- EMBARK weekend frequencies are much lower than weekday frequencies, and there are no connections between Edmond, Oklahoma City, and Norman.
- Routes between downtown Oklahoma City, Midwest City, Norman, and Edmond run weekday express service.
- The only daily and daytime high frequency, 15-minute-or-less service in the region are the OKC Streetcar and the RAPID NW BRT.

First Capital Trolley operates a timed shuttle service to Langston University, not shown on the map.

Source: EMBARK, Edmond Citylink

Community Transit Spotlight: RAPID Northwest (NW)

RAPID Northwest (NW) BRT

The first bus rapid transit (BRT) service line in Central Oklahoma provides a premium transit service to Oklahoma City residents through faster and more frequent service. RAPID NW BRT averages 1,415 daily riders, showing how increased frequency along high activity corridors can boost ridership. Serving nearly 40,000 residents and 91,000 jobs, RAPID’s transit service reaches over 20% of the region’s employment base within a half-mile.





Engagement Spotlight: Community Transit Needs

The needs assessment was rooted in data and further informed by community input. Community-driven feedback helped to inform the development of the transit vision and identify local needs not clearly evident in the data that was analyzed.

The LRTP public engagement process included two rounds of engagement in the Assess phase and Evaluate phase. Below is an overview of the first round of engagement.

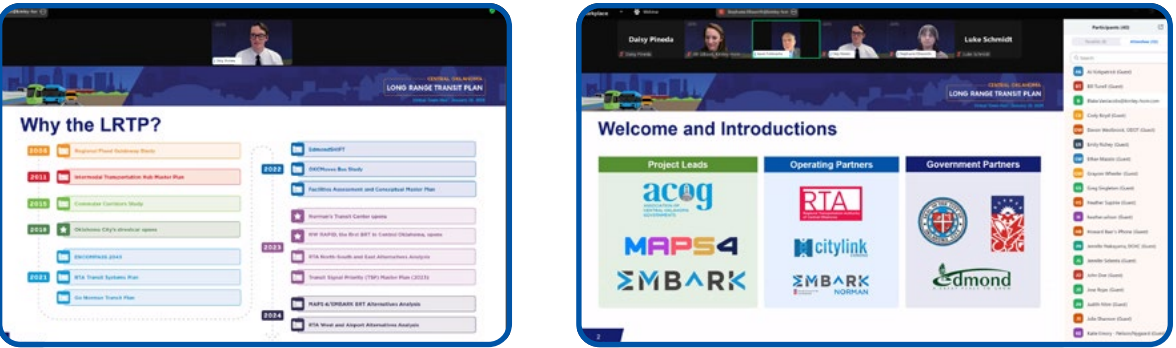
Assess Phase Engagement Summary

- ✓ **Need to provide better connections at transfer points**
- ✓ **Interest in express service between communities within the region**
- ✓ **Desire for increased frequency and longer service windows on weekdays and weekends**
- ✓ **General excitement for the future of transit in Central Oklahoma**



For more information on how we involved the community and which stakeholder groups we met with, see **Appendix B**.

COMMUNITY INPUT



Round One Virtual Town Hall. January 30, 2025.

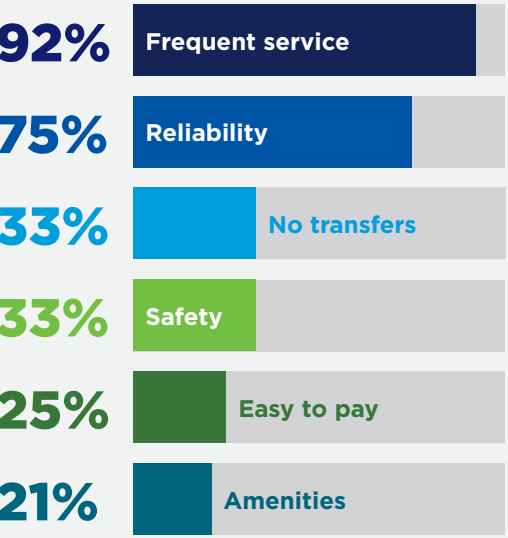
What kinds of trips would you use transit for?

(Multiple Choice)



What features would make you use transit more often?

(Multiple Choice)



“I am very excited to see the high-capacity transit plans put forward. Transit between our city centers... **this would significantly increase the chances that my family and I continue to live and work in the OKC metro area.**”



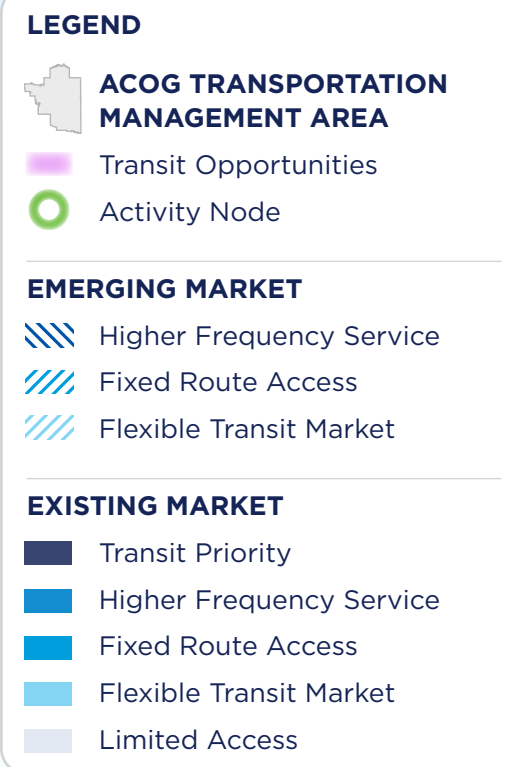
“I would love to have a dependable longer time range option for transit from Edmond to Norman as well as weekend options to get from Edmond to downtown regularly for more events. **I drive regularly to OKC and to Norman daily and would gladly utilize a transit option if it didn’t require 15 transfers and half a day of travel to commitment.**”

“**I’m really excited for this project!** I think we’ve wanted this option for a really long time and **I believe it will elevate the quality of life in the OKC metro...**Can’t happen soon enough!”

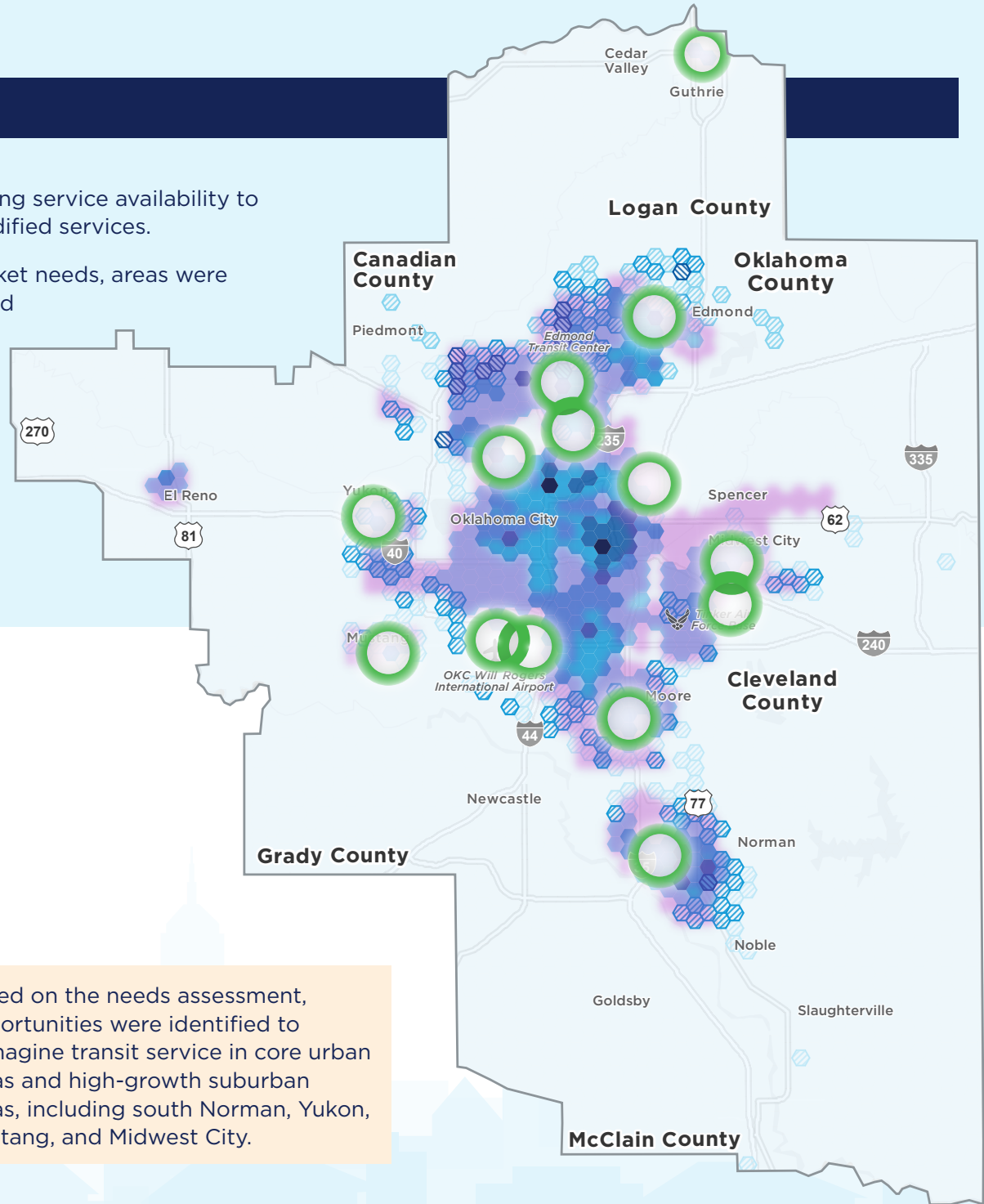
Figure 8. Transit Opportunities

The transit markets were compared to with existing service availability to identify opportunity areas to provide new or modified services.

By analyzing current transit services against market needs, areas were identified where new services could be introduced or existing services could be improved by adjusting routes, increasing frequency, or extending service hours. **Figure 8** shows areas where the transit system can better meet current community needs and accommodate future growth.



Based on the needs assessment, opportunities were identified to reimagine transit service in core urban areas and high-growth suburban areas, including south Norman, Yukon, Mustang, and Midwest City.



Chapter
3

Evaluate Phase



Chapter
3

Evaluate Phase

The Evaluate Phase used key takeaways from the Assess phase to inform the development of three networks: a Short-Term, Mid-Term, and Long-Term transit network.

1

Identify Opportunities



Building off of Chapter 2, the following three components served as key inputs in refining opportunities identified in **Figure 8**.



PLANNED HIGH-CAPACITY

Leverage existing work to establish a transformative network that provides regional high-capacity service



LOCAL PLANNING EFFORTS

Input to determine agency short-term priorities and projects at the local level



STAKEHOLDER FEEDBACK

Collaboration to identify methods to reenvision transit priorities and explore regional connections

2

Identify Transit Improvement Strategies

Based on local planning priorities and stakeholder feedback, four primary strategies were identified to guide the development of the Short-Term, Mid-Term and Long-Term networks.



IMPROVE NETWORK CONNECTIONS

Create connections by modifying route alignments or adding new crosstown routes for more direct trips.



CONNECT TO HIGH-CAPACITY INVESTMENTS

Leverage high-capacity investments by modifying the local service to improve overall system accessibility.



HIGHER FREQUENCY SERVICE

Increase service frequency on core routes to decrease transfer wait times and allow riders more flexibility for different types.



COMPLEMENTARY PROGRAMS

Enable expanded service and support transit trips through better amenities and limit the number of transfers.

3

Develop a Universe of Potential Improvements

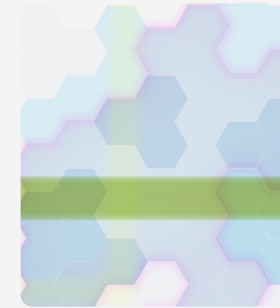


Stakeholders identified corridors and connections across the region to highlight all potential service enhancements within Central Oklahoma based on data-driven opportunities (**Figure 8**), the four transit improvement strategies and stakeholder input.

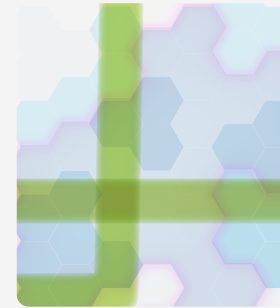
4

Refine Networks

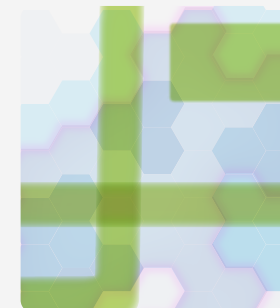
Short-Term



Mid-Term



Long-Term



Agencies refined the network by prioritizing potential improvements into three phases. The recommended network was refined based on their priorities and resources.



Implementing the LRTP

The LRTP will serve as a guide for future service modifications. Additional detail on service modifications and implementation can be found in **Chapter 4**.

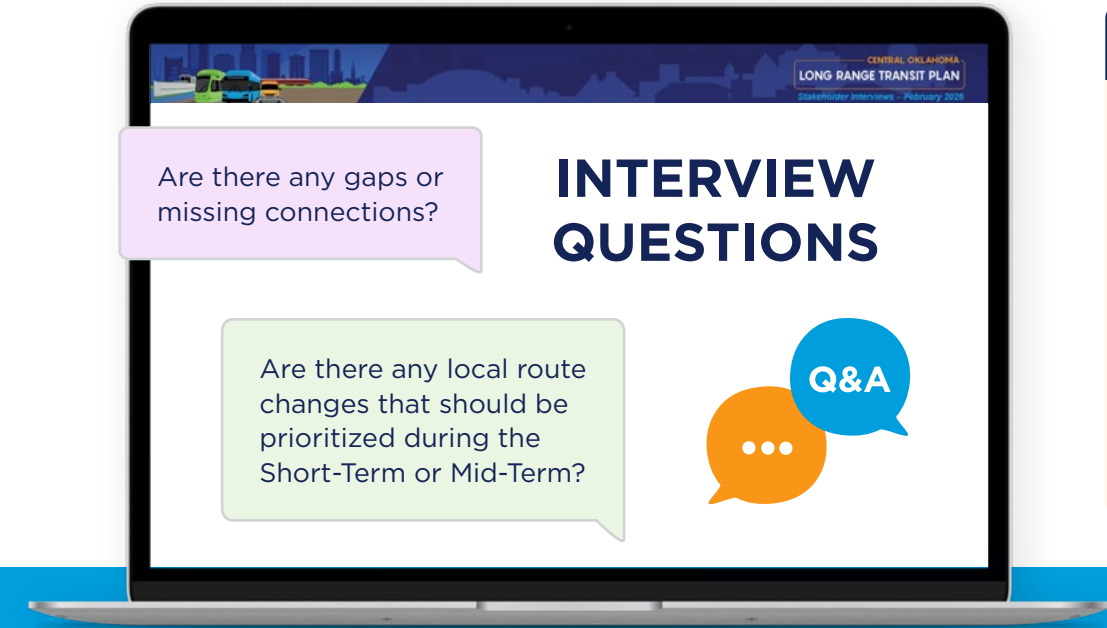


Round One Agency Workshop. December 12, 2024.
Oklahoma City, Oklahoma.

STAKEHOLDER ENGAGEMENT SPOTLIGHT: *RE-ENVISIONING TRANSIT IN THE REGION*

Transit stakeholders were brought together through an agency workshop to discuss and reimagine the future of transit in Central Oklahoma. Stakeholders responded to transit opportunities identified in the Assess phase, provided input on agency priorities, and discussed bold new ideas to deliver transit to better serve existing and future riders.

For more information on how we involved stakeholder groups, see Appendix B.



TRANSIT VISION FEEDBACK

- Increased reliability and service spans for local bus
- Express service to El Reno and Yukon
- New on-demand zones to provide more flexible service
- Provide connections to:
 - 📍 High-Capacity Routes
 - 📍 Moore
 - 📍 Norman
 - 📍 Edmond

STAKEHOLDER ENGAGEMENT

Networks

Achieving the LRTP vision will require a large investment and a phased approach. Regional stakeholders identified key priorities for the Regional Transit Vision, aiming to address growth based on current and future development projections.

Based on stakeholder input, the following table describes the three planning horizons that were developed for the LRTP.

Table 4: Network Summary

SHORT-TERM	MID-TERM	LONG-TERM
Targeted Improvements in Key Areas	Core Network of High-Capacity and High Frequency Services	Integrated Transit System
0-10 Years	10-20 Years	20-30+ Years

HIGH-CAPACITY TRANSIT INVESTMENTS		
• MAPS 4 NE/S BRT Corridor • OKC Streetcar Extension (to MAPS 4 Multipurpose Stadium)	• RTA N/S Commuter Rail • RTA West BRT Corridor • RTA East BRT Corridor • RTA Airport LRT Corridor & RTA Federal Aviation Administration (FAA) Extension	• OKC Streetcar Extension (Innovation District) • <i>RAPID</i> NW BRT Extension
LOCAL SERVICE INVESTMENTS		
• New high frequency in select corridors • Enhanced service spans on select routes	• High frequency service on core network • Enhanced service spans on core network	• New on-demand zones to expand access • Enhanced service spans on all routes

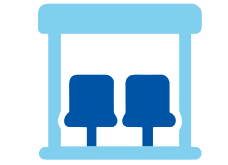
NETWORK EVALUATION

The following section summarizes the overall performance of each network, the benefits to communities and the potential costs. The networks were evaluated using 19 performance metrics organized under the four project goals. These metrics—developed in close collaboration with stakeholder agencies—reflect regional priorities such as accessibility, equity, cost-effectiveness, and user experience.



Provide communities with meaningful access to transit

- Access to jobs
- Access to residents
- Access to transit-dependent residents
- Access to future job growth
- Access to future population growth
- Access to existing and planned transit supportive land uses
- Supports economic development



Create a compelling, reliable rider experience

- Serves areas with supportive active transportation facilities
- Appropriate passenger facilities at high-ridership stops
- Number of transfer points
- Transit competitiveness



Offer competitive service options

- Reliability
- New frequent service
- Access to frequent service
- Ridership



Utilize resources effectively

- Capital costs
- Operation & Maintenance (O&M) costs
- Federal or state funding eligibility
- Passenger per hour capacity



Engagement Spotlight: Aligning with Community Transit Needs

During our network evaluation in the second round of public engagement, the Regional Transit Vision was presented at committee meetings and town halls, inviting valuable feedback to ensure the LRTP goals are achieved.

Evaluate Phase Engagement Summary

- ✓ Need for transit to respond to the uniqueness of central Oklahoma’s growth
- ✓ Interest in funding feasibility and procedures to implement the vision
- ✓ Desire for increased frequency and longer service windows on weekdays and weekends
- ✓ General excitement for the future of transit in Central Oklahoma

**9**
Board/Committee Meetings

**2,246**
Website Views

**1**
Virtual Town Hall

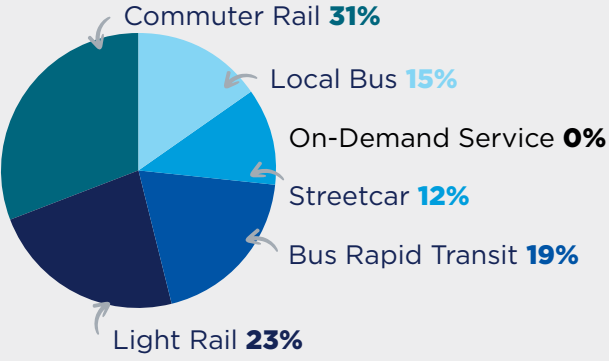
745
Views

34
Attendees

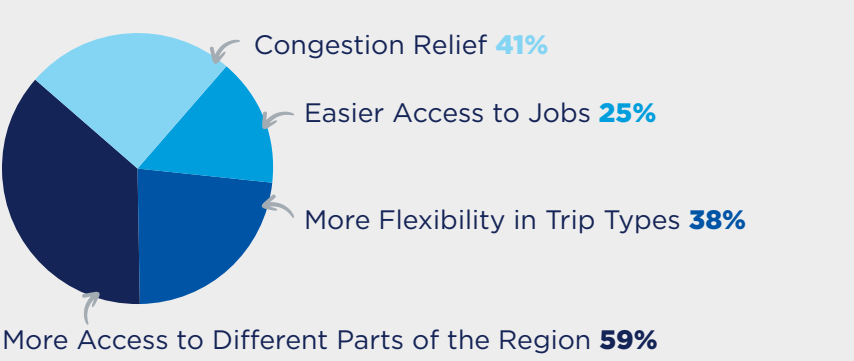
**34**
Public Comments

**+Factsheets,
Social Media,
Website**

What transit service would you use the most?
(Single Choice)



Based on the proposed vision, which benefits are you the most excited about? (Multiple Choice)



NETWORK COMPONENTS

The proposed networks represent a shift toward a more connected and regionally balanced transit network. While Downtown Oklahoma City remains a key hub, the vision aims to reduce reliance on downtown transfers by supporting more direct crosstown and inter-suburban connections. The components that make up each network are described below and the following section describes the components of each network—Short-Term, Mid-Term, and Long-Term—as well as the network’s performance against select goals that were identified as part of the evaluation framework.

Core Network

The LRTP proposes phased improvements to establish a core network of high-capacity and high frequency services to enhance reliability and provide more convenient services along high demand corridors making transit more attractive and accessible for all.

- ★ **High-Capacity Routes** are designed to handle a large number of passengers, often using larger buses with more frequent service to accommodate higher demand. A majority of these routes were identified through previous planning efforts, with additional high-capacity routes identified through high levels of underlying demand or stakeholder feedback.
- ★ **High Frequency Routes** arrive at shorter intervals, typically at 20 minutes or less during peak times. High frequency improvements on existing and new routes were identified through stakeholder and community feedback and are designed to reduce waiting times for passengers, making bus travel more convenient and reliable.

Fixed Route

The LRTP proposes enhancements to existing routes and new routes to maximize connections to high-capacity and high frequency services, provide more direct services to riders, and expand service into emerging, high-need markets.

- 🚌 **Crosstown Routes** travel across a City or urban area, without crossing through the central business district. These routes are designed to provide direct connections between outlying neighborhoods and districts, reducing the need for passengers to travel into the city center.
- 🚌 **Express Routes** often provide connections between cities or other major destinations with limited stops along the way to reduce travel time for longer-distance commuters. These routes may provide services for a shorter service window, or only during the peak period.
- 🚌 **Local Bus Routes** will provide service in high-growth areas, improve connectivity, and enhance accessibility in underserved areas.

On-Demand Zones

On-demand zones can complement traditional transit by filling in gaps and providing more tailored transportation solutions while improving the overall systems flexibility and accessibility.

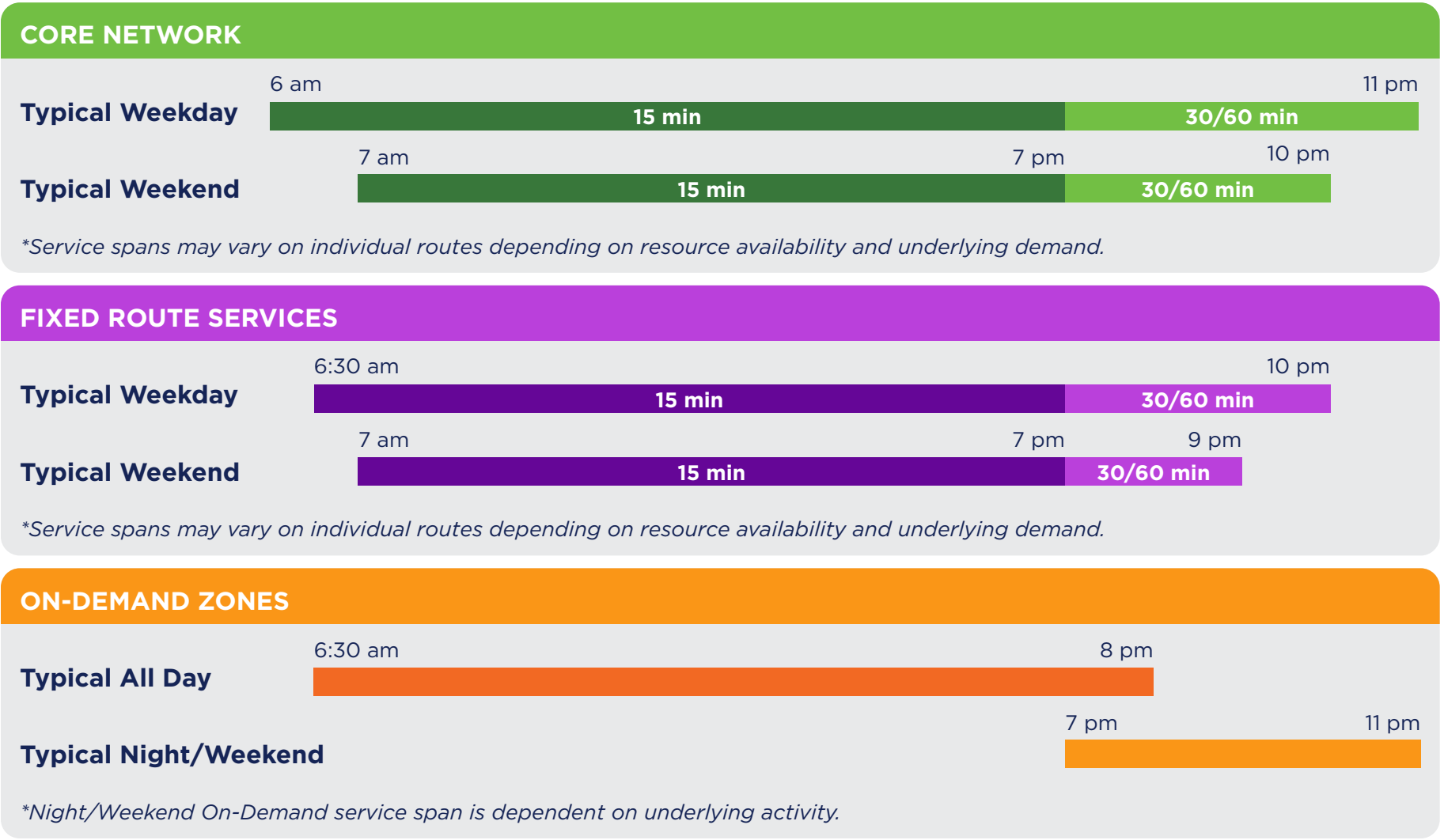
- 📶 **All Day** on-demand zones operate in lower-density areas where it may not be cost-effective to operate fixed route and help provide connections to major transit hubs or stations.
- 📶 **Night/Weekend** on-demand zones operate during off peak hours or times of day when passenger demand is too low to support frequent fixed route services.

Routes identified in each component may overlap with each other—for example, a new crosstown route could also be considered a high frequency route. This means that the same route may be included in more than one component.

Increasing Utility of the Transit System

Routes with Service Enhancements include route modifications to improve connectivity or reduce redundancy with high-capacity investments as well as increased service spans to provide service to a wider variety of trip types.

Figure 9: Transit Vision Service Spans



*Service spans for identified high-capacity services vary and will be implemented as identified in previous planning efforts

Chapter 3 focuses on the phased network improvements and performance for each planning horizon. For additional information on implementation strategies and recommended actions, see **Chapter 4: Implementation**.

SHORT-TERM SCENARIO

Targeted Improvements in Key Areas

In the Short-Term, projects from previous planning efforts and realignments of local service will be implemented to complement the new NE/S BRT Corridor. This development will help reduce travel times and improve mobility within the region.

Horizons	0-10 Years
Projects	NE/S MAPS 4 BRT Corridor & OKC Streetcar Extension (to MAPS 4 Multipurpose Stadium)
Key Network Highlights	• New high frequency in key corridors • Enhanced service spans on key routes

Core Network

4
HIGH-CAPACITY ROUTES

5
HIGH FREQUENCY ROUTES

95 MILES
of High-Capacity or High Frequency Services

123,000
RESIDENTS & JOBS
with Increased Access to Frequent Service

Fixed Route

3
NEW LOCAL BUS

5
ENHANCED BUS

On-Demand Zones

3
ALL DAY

1
NIGHT/WEEKEND

Key Destinations

- Oklahoma City Community College
- Adventure District
- Downtown Oklahoma City
- VA Hospital & Oklahoma University (OU) Health Science Center

Performance Metrics

Access to **630** more jobs and **4,000** residents

Access to **72,000** potential new jobs

Potential to serve **17,000** to **19,000** average daily weekday transit riders

Access to **1,000** more underserved groups

Access to **2,000** potential new residents

Figure 10. Short-Term Scenario Map

LEGEND

High-Capacity

- Northeast/South MAPS 4 BRT
- RAPID Northwest BRT
- OKC Streetcar

Regional Corridor

High Frequency Corridor

Local Bus Corridor

On-Demand Zone

HOW MUCH WILL THE SHORT-TERM COST?

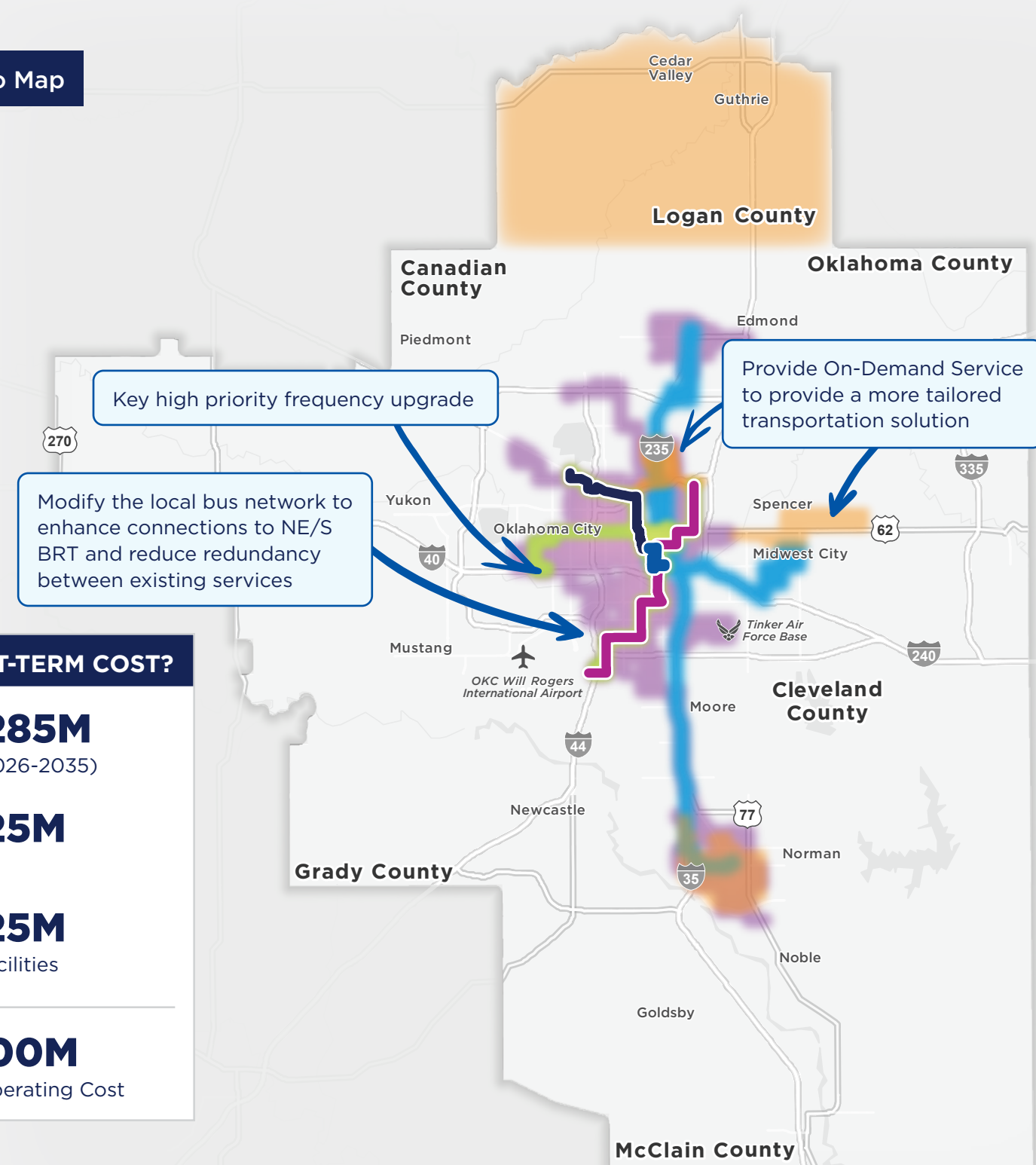
\$175M - \$285M
Total Capital Cost (2026-2035)

\$75M - \$125M
Vehicle Procurement

\$75M - \$125M
New or Upgraded Facilities

\$70M - \$100M
Additional Annual Operating Cost

Note: Not including RTA projects



MID-TERM SCENARIO

Core Network of High-Capacity and High Frequency Services

The Mid-Term builds on the Short-Term scenario with the addition of more than a dozen new routes, including the RTA's planned high-capacity investments. These routes improve regional connectivity and expand the network's reach into growing areas.

Horizons	10-20 Years
Projects	RTA N/S Commuter Rail, RTA West BRT Corridor, RTA East Corridor, RTA Airport LRT Corridor & RTA FAA Extension
Key Network Highlights	- High frequency service on core network - Enhanced service spans on core network

Core Network

**9**

HIGH-CAPACITY ROUTES

**16**

HIGH FREQUENCY ROUTES

**430** MILES

of High-Capacity or High Frequency Services

**375,000**

RESIDENTS & JOBS with Increased Access to Frequent Service

Fixed Route

**6**

CROSSTOWN ROUTES

**2**

EXPRESS ROUTES

**7**

NEW LOCAL BUS

**15**

ENHANCED BUS

On-Demand Zones

**4**

ALL DAY

**1**

NIGHT/WEEKEND

Key Destinations

Tinker Air Force Base

OKC Will Rogers International Airport

University of Central Oklahoma

University of Oklahoma

Performance Metrics



Access to **69,000** more jobs and **157,000** residents



Access to **104,000** potential new jobs



10-15% decrease in transit trip times between key destinations



Access to **93,000** more underserved groups

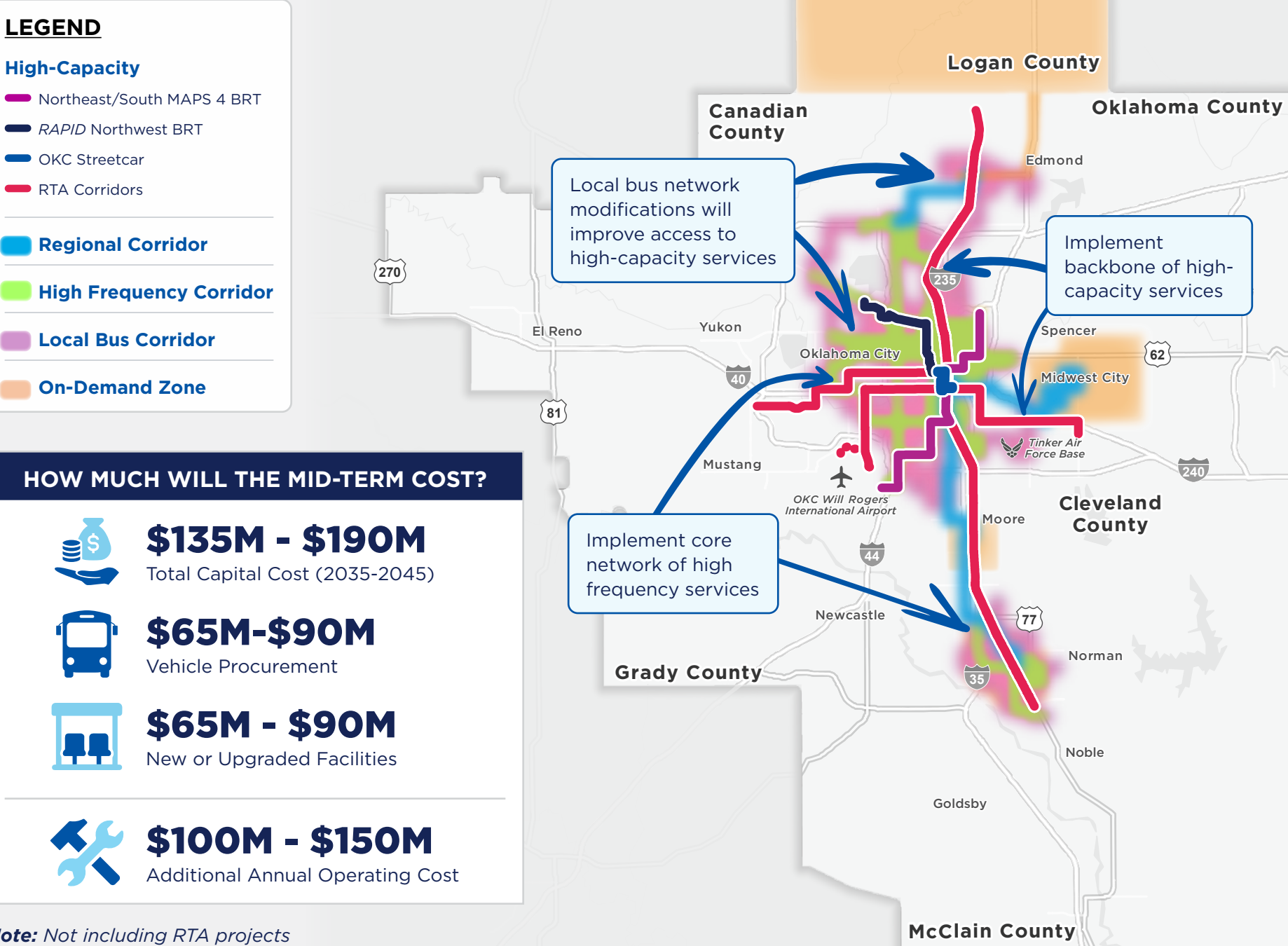


Access to **34,000** potential new residents



Potential to serve **35,000** to **47,000** average daily weekday transit riders

Figure 11. Mid-Term Scenario Map



LONG-TERM SCENARIO

Integrated Transit System

The Long-Term further expands access to growing communities using flexible on-demand transit, adding weekend and night service, and additional crosstown routes. These new services will create a premium experience for riders across the region.

Horizons	20-30 Years
Projects	OKC Streetcar Extension (Innovation District), RAPID NW BRT Extension
Key Network Highlights	• New on-demand zones to expand access • Enhanced service spans on all routes

Core Network

- 9 HIGH-CAPACITY ROUTES
- 16 HIGH FREQUENCY ROUTES
- 430 MILES of High-Capacity or High Frequency Services
- 375,000 RESIDENTS & JOBS with Increased Access to Frequent Service

Fixed Route

- 8 CROSSTOWN ROUTES
- 3 EXPRESS ROUTES
- 8 NEW LOCAL BUS
- 24 ENHANCED BUS

On-Demand Zones

- 13 ALL DAY
- 2 NIGHT/WEEKEND

Key Destinations

- Innovation District
- El Reno
- Moore
- Lake Hefner

Performance Metrics

- Access to 151,000 more jobs and 390,000 residents
- Access to 170,000 potential new jobs
- 20-25% decrease in transit trip times between key destinations
- Access to 219,000 more underserved groups
- Access to 100,000 potential new residents
- Potential to serve 38,000 to 67,000 average daily weekday transit riders

Figure 12. Long-Term Scenario Map

LEGEND

High-Capacity

- Northeast/South MAPS 4 BRT
- RAPID Northwest BRT
- OKC Streetcar
- RTA Corridors
- Extension in Planning

Regional Corridor

High Frequency Corridor

Local Bus Corridor

On-Demand Zone

HOW MUCH WILL THE LONG-TERM COST?

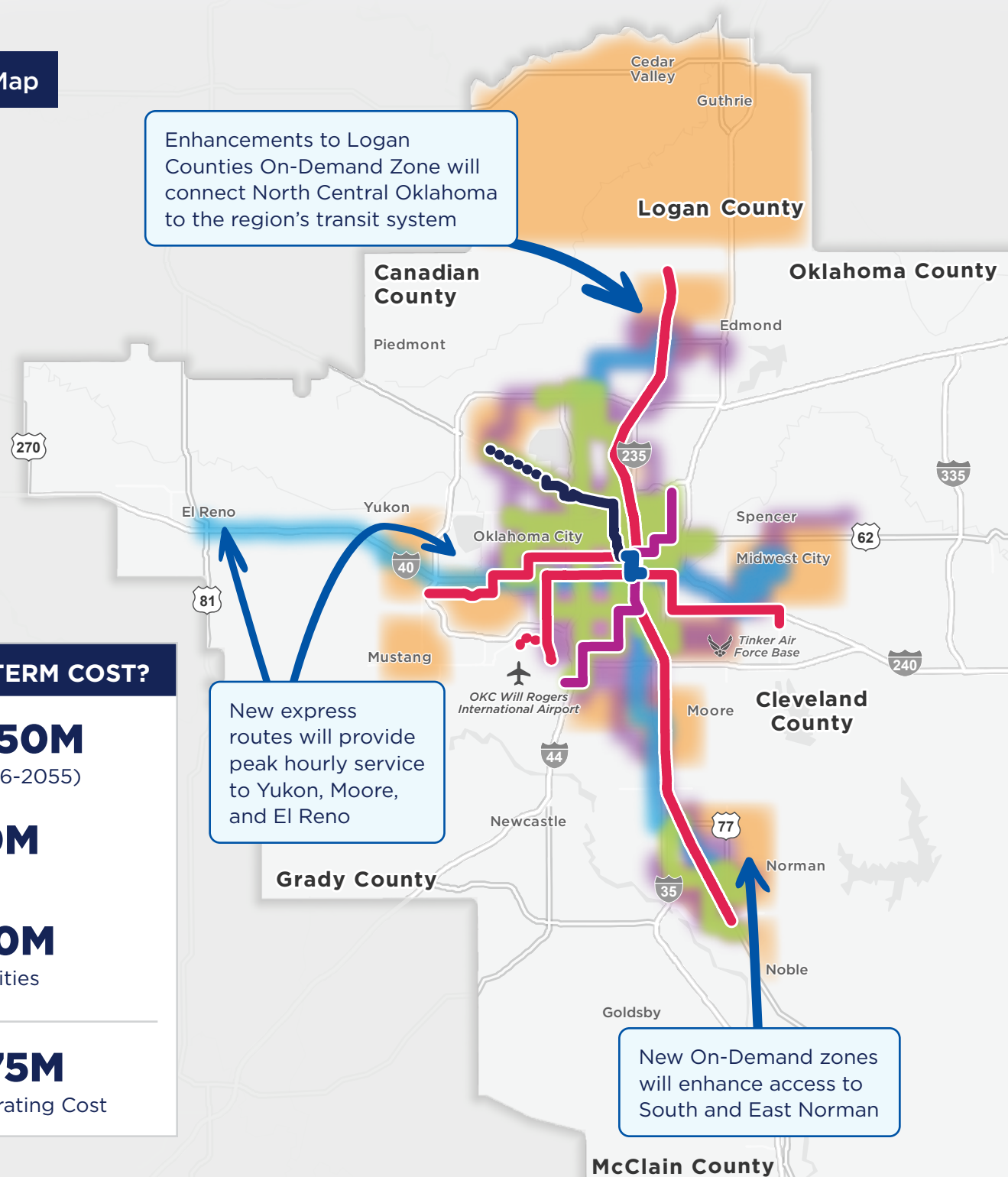
\$190M - \$250M
Total Capital Cost (2046-2055)

\$115M-\$150M
Vehicle Procurement

\$75M - \$100M
New or Upgraded Facilities

\$125M - \$175M
Additional Annual Operating Cost

Note: Not including RTA projects



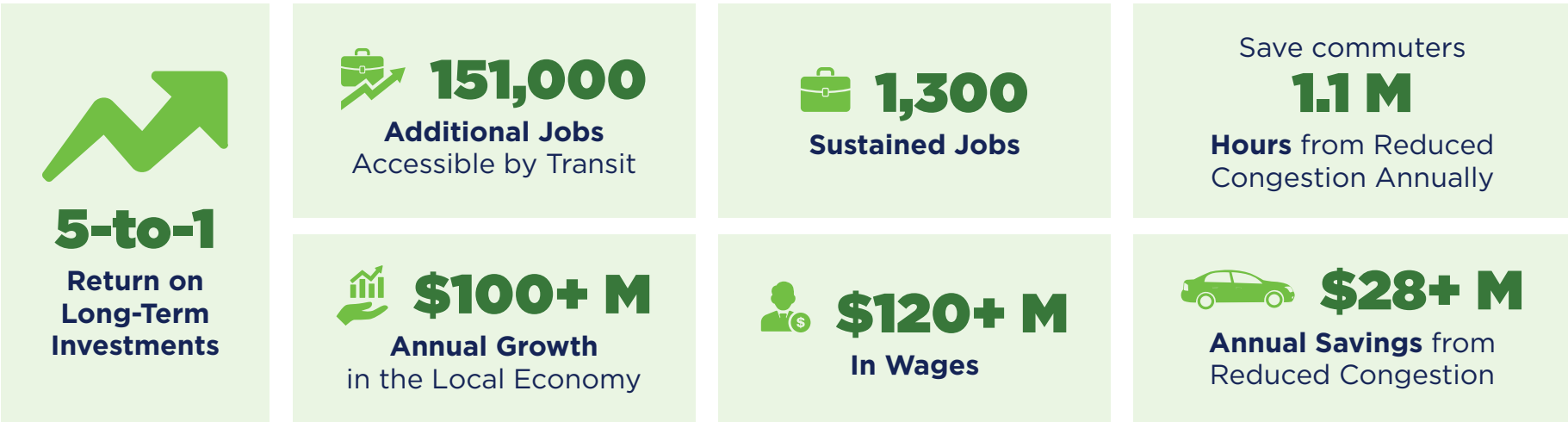
ECONOMIC DEVELOPMENT

The L RTP recommends significant investments in transit throughout Central Oklahoma that will enhance the transit experience and make the system more legible, comfortable, and attractive for riders. These investments will generate many benefits for the local and regional economy.

Benefits of Investing in Transit

Increased Job Access	More access to more types of jobs
Reduced Transportation Costs	Lower personal transportation expenses by offering transit options
Improved Quality of Life	Reduced commute times and less traffic congestion allows for more time for personal activities
Economic Competitiveness	Stimulates local economy by attracting businesses and encouraging development
Property Value Increase	Proximity to transit boosts property values.
Greater Mobility for All	Provides reliable transit for those unable to drive

Boosting Economic Growth and Development



TRANSIT VISION: SYSTEM GROWTH

Achieving the Transit Vision will require substantial growth of the transit system in Central Oklahoma. The table below highlights growth metrics across the system for local transit agencies – EMBARK, Norman Transit (dba EMBARK), Citylink Edmond, and First Capital Trolley. The RTA was not included in the system growth analysis.

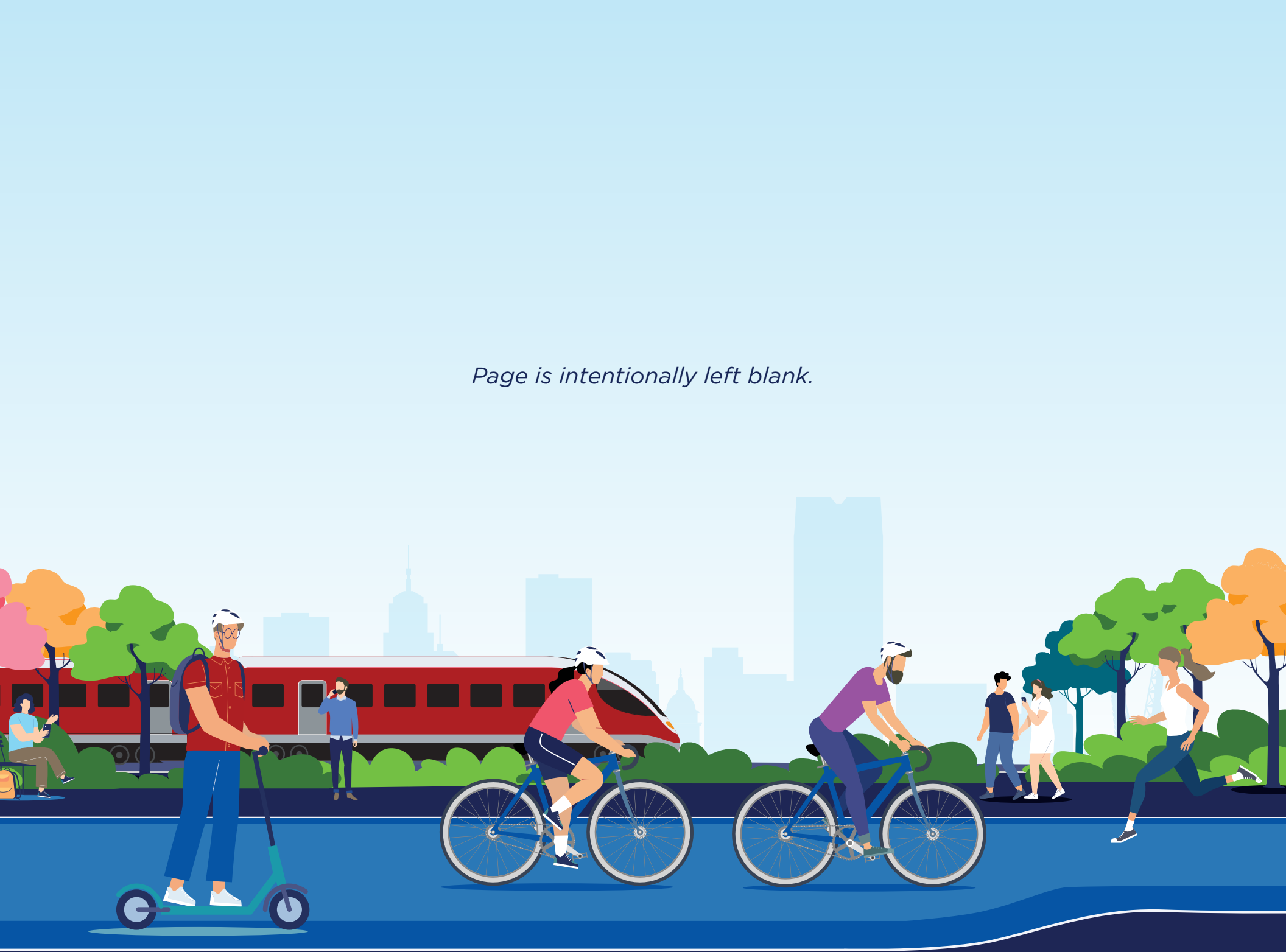
Table 5: System Growth Metrics

 Fixed Route Service Growth	170% ↑ in Revenue Service Hours	140% ↑ in Revenue Service Miles	
 Demand Response Service Growth	100% ↑ On-Demand Services	85% ↑ Paratransit Operations	145% ↑ Demand-Response Vehicle
 Operations & Maintenance Growth	115% ↑ in Vehicles	160% ↑ in Staff	
 Supportive Infrastructure	\$255M - \$365M Vehicle Procurement	\$75M - \$125M New or Upgraded Facilities	\$30M - \$45M Other Costs (Technology, etc.) Note: Only includes Short-Term and Mid-Term Scenarios

Based on existing revenue streams as well as local and federal funding, there is a funding gap that will need to be addressed to deliver the Transit Vision outlined in [Chapter 3](#).

\$450M - \$700M Capital Funding Gap	\$1.25B - \$1.75B Operating Funding Gap
---	---

Chapter 4 will provide detailed information on the necessary steps and actions to deliver the Transit Vision.



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Chapter
4

Recommend Phase



Chapter
4

Recommend Phase

This chapter outlines a roadmap for delivering the short-term, mid-term, and long-term networks presented in **Chapter 3**. Each section (outlined below) is intended to provide a deeper understanding on the challenges, opportunities, and potential actions that could support the implementation of the Regional Transit Vision.

Delivering Transit Service

This section outlines how the LRTP serves as a guide for developing more specific service modifications as well as the steps necessary to take the LRTP’s corridor-level improvements into more specific route alignments. This section also provides details on the necessary fleet, maintenance, and staffing expansion necessary, and highlights opportunities for implementing and re-thinking how demand response services are delivered in the region.

-  **Service Improvements**
-  **Fleet, Maintenance, and Staffing**
-  **Demand Response**

Infrastructure Investments

This section highlights the supportive infrastructure required for both operators and passengers, including bus stops, park and rides, and mobility hubs. Additionally, the significant expansion of high frequency and high-capacity services will require additional infrastructure to support speed, reliability and operator efficiencies.

-  **Supportive Infrastructure**
-  **Operating Improvements**

Strategic Funding and Partnerships

This section highlights all the funding options available within the Central Oklahoma region as well as opportunities to expand partnerships between public agencies, private businesses, and non-profits.

-  **Funding**
-  **Partnerships, Policies, and Programs**



INSIGHTS FROM OTHER AGENCIES

Peer agencies from across the country were selected to inform the recommendations identified in **Chapter 4**. This section highlights lessons learned, innovative practices, and effective strategies from other agencies.

Action Plan

The Action Plan summarizes the recommendations and phasing for the short-term, mid-term, and long-term. It also details the roles and involvement of transit stakeholders in the region under various categories.

Future Updates

This section highlights items that should be considered as the plan is updated so that the LRTP remains a relevant guiding document for transit improvements in the region.

DELIVERING TRANSIT SERVICE

Service Improvements

Transit corridors and investments identified in the L RTP provide a Transit Vision for local agencies to plan toward. As agencies gain clarity on the timeline for high-capacity projects, local services will be modified to leverage and connect to the high-capacity network. The L RTP serves as a guide in the development of future Comprehensive Operational Analyses (COAs) which will provide greater clarity on the specific service modifications. For more information on the overall transit planning process, see **Page 7**.

When implementing these local bus network improvements, there are several key steps that each agency will need to take.



1

Incorporate L RTP recommendations into Comprehensive Operational Analyses (COAs)

Agencies will update COAs to assess current operations and identify more specific configurations for new routes and route realignments. If a new high-capacity route will require significant modifications to local services, a Feeder Bus Study should be conducted to generate targeted community feedback. Based on the extent of route modifications, a Title VI Equity Analysis may be required.

2

Design and/or construct necessary infrastructure improvements to deploy service

Agencies will need to assess modifications or new infrastructure required to support network modifications. (See **Infrastructure Investments** for additional details on what supportive infrastructure may be required).

3

Notify the public on upcoming network modifications

Agencies will need to provide information to riders through various channels such as websites, social media, printed materials, and signage.

4

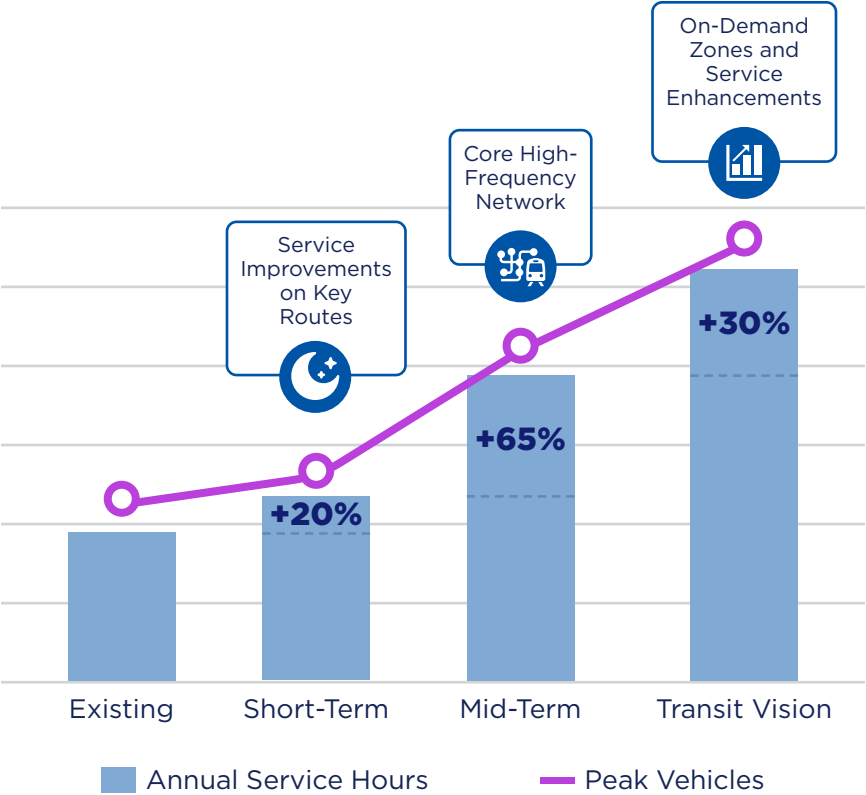
Monitor service changes

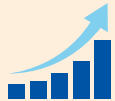
Agencies should establish a regular monitoring process to evaluate the impact of changes on ridership, service quality, and overall system performance.

Fleet, Staff, Maintenance

The delivery of the Transit Vision will rely on effective strategies for rapidly scaling fleet, staffing, and maintenance. This section identifies the needs based on the service improvements described in **Chapter 3** as well as potential strategies to address the need. During the 30-year planning horizon, service is projected to increase by 145%, with the majority of these increases associated with local bus and on-demand improvements. Vehicle revenue hours are also anticipated to rise by 170%, necessitating an 160% increase in staff to deliver the proposed service enhancements.

Figure 13: Fleet, Staff, Maintenance Growth





KEY TAKEAWAYS

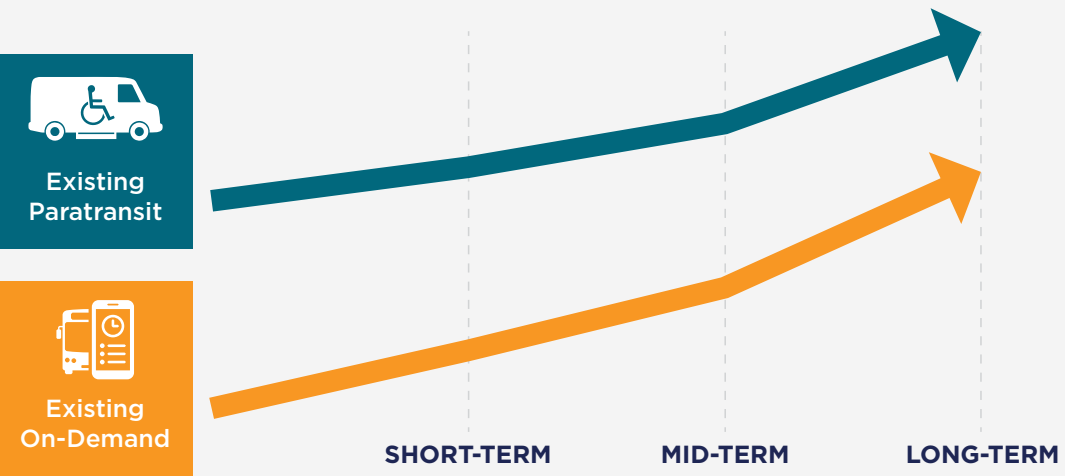
On-Demand Service Growth: As demand responsive services expand, agencies will have an opportunity to re-evaluate how these services are delivered. This shift will impact fleet composition, staffing models, and maintenance.

Fixed Route Service Expansion: Significant growth in local bus and high-capacity transit will require more drivers and new or expanded facilities. This presents an opportunity to explore co-location strategies and shared infrastructure to optimize space and resources.

DEMAND RESPONSIVE

To effectively scale with the growth of the fixed route network, additional investments in paratransit services to maintain regulatory compliance as well as increased access through on-demand zones will be necessary.

Figure 14: Demand Response Service Growth



COMMINGLED SERVICE

Combining on-demand and paratransit services offers several advantages, including optimized resource use, cost savings, and enhanced service coverage. By sharing vehicles, drivers, and infrastructure, transit agencies can reduce idle time and operational costs while expanding coverage areas for both user groups. This integration also provides greater flexibility and responsiveness, allowing for dynamic scheduling that better meets passenger’s needs.

SUCCESS STORY: NORMAN ON-DEMAND

Launched in 2023, Norman On-Demand offers residents an innovative alternative to traditional fixed route, allowing riders to book rides via a mobile app or phone call. The On-Demand service is supported through a partnership with the University of Oklahoma’s SafeRide program and allows the City of Norman to provide nighttime and weekend service to improve access during times when fixed route demand is not high enough to warrant service.



Source: [Norman On-Demand](#)

ON-DEMAND SERVICE: USE CASES

On-demand service has various applications to target specific gaps in public transit systems. Below are some of the most common use cases.



FIRST-/LAST-MILE

Many people live too far from a transit stop to walk comfortably. On-demand zones can bridge that gap and connect riders to/from major transit hubs.



LOW DENSITY COVERAGE

Suburban and rural areas often lack transit options due to lower population density. On-demand zones can provide more suitable services to these communities.



OFF PEAK/LATE NIGHT

Demand for fixed route service typically drops in the evenings. On-demand zones can supplement fixed route and provide coverage during times when demand is low.



WORKFORCE MOBILITY

Establishing employer partnerships to provide on-demand service where traditional transit doesn’t go can support economic mobility for all.

PROVIDING TRANSIT IN SMALLER COMMUNITIES

Even though demand in rural and small urban areas may be low, flexible transit options such as on-demand or paratransit services can significantly expand access for all residents, including people with disabilities, older adults, and those without personal vehicles. Specialized transit services can act as a crucial lifeline for these populations, offering affordable, efficient, and adaptable transportation compared to traditional fixed route systems.

POTENTIAL PILOT PROCESS FOR ON-DEMAND SERVICE

There are many factors that could contribute to the success of on-demand service. Piloting on-demand service provides an opportunity to effectively test, evaluate, and refine the approach prior to broader implementation

Identify area

Select operating model

Set zone parameters and define operation characteristics

Implement pilot service

Monitor performance

Modify service (or convert to fixed route)

Typical Cost Range for On-Demand Service Pilot: **\$500,000 - \$1,000,000**

Costs are dependent on the on-demand service model and whether it is directly operated by a transit agency or jurisdiction, operated by a third-party, or provided through a Transportation Network Company (TNC) subsidy.

INFRASTRUCTURE INVESTMENTS

Investments in supportive infrastructure and technology will be necessary to support the Transit Vision, improve operational efficiencies, and deliver high frequency transit service. This section outlines the supportive infrastructure needed as well as different types of technology that would improve the delivery of transit in Central Oklahoma.

Supportive Infrastructure

The three primary infrastructure improvements necessary to support the Transit Vision include: passenger facilities, driver facilities, and bus stops. The LRTP identifies general areas for the implementation of different types of facilities as well as a toolkit of resources to be considered as agencies implement recommended services changes and design for these facilities progress.

PASSENGER

This section will introduce components of various passenger facilities for agencies to consider as they advance planning and implementation.

Major and Minor Mobility Hubs	Park and Rides	Bus Stops
Mobility hubs are central locations where multiple modes of transportation come together. Designed to enhance connectivity and accessibility within the transit network, these hubs facilitate transfers between modes, provide amenities, and improve system wayfinding.	Park and Rides are facilities where commuters can park their vehicles and transfer to the transit system for the remainder of their journey.	Bus stops serve as the primary points of entry and exit for transit riders and are critical in shaping the passenger experience.

OPERATOR

As the Transit Vision is implemented, more granular planning to identify suitable locations for operator facilities will be necessary.

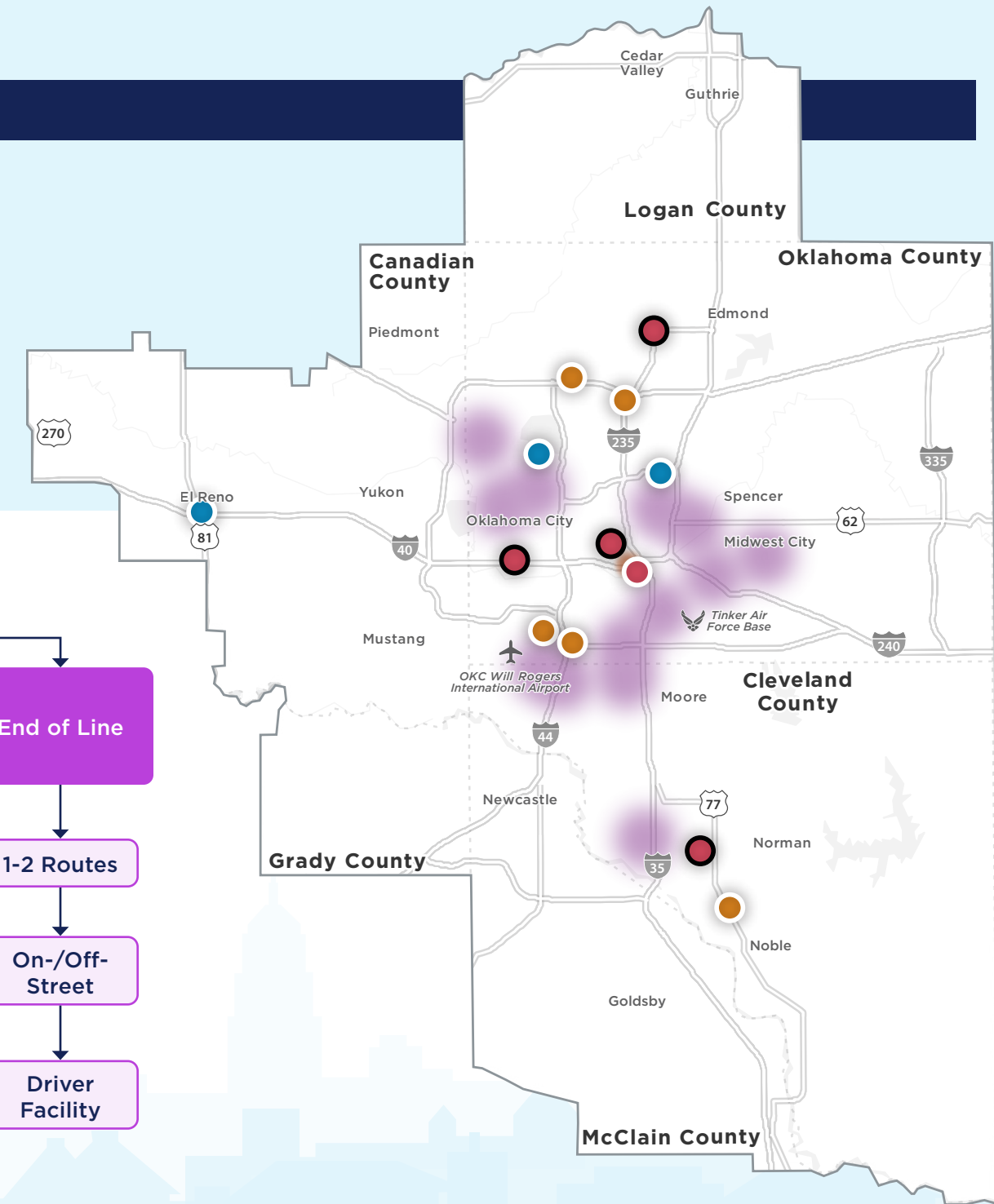
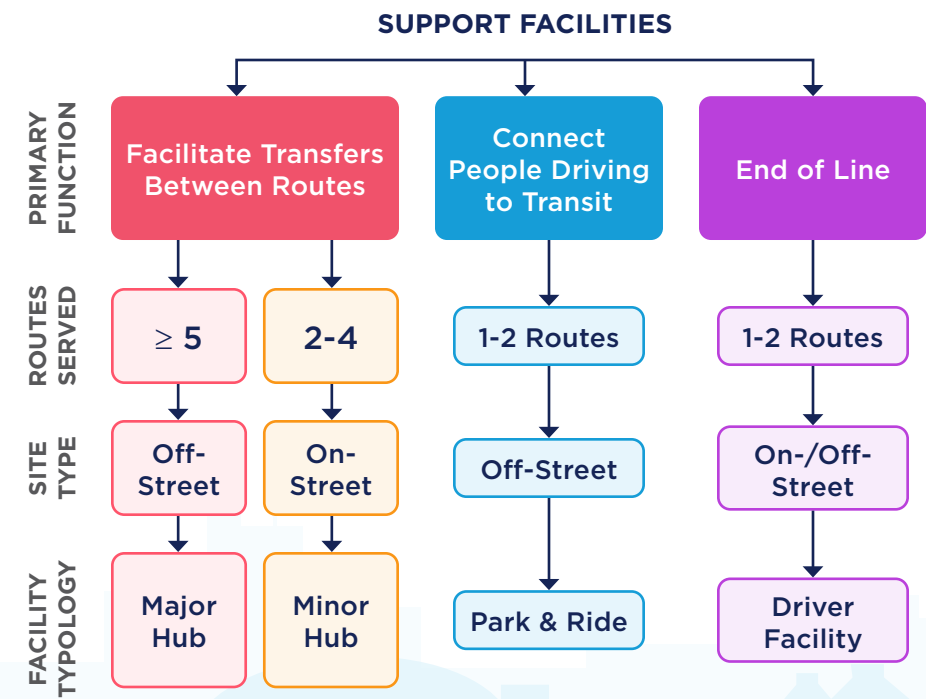
Driver Facilities	Pull Outs	Turnarounds
As new routes and crosstowns come online, new driver facilities may be needed to support transit drivers. These facilities typically include a restroom and/or a rest area for eating, drinking, or stretching.	Pull outs are designated areas where buses can exit the main travel lane. Pull outs can be used for passenger loading/unloading or for driver layover.	Turnarounds are locations where bus routes terminate and reverse direction. These sites may require specific infrastructure, such as loops or designated areas, to efficiently manage bus operations and accommodate variations in passenger demand.

Figure 15. Passenger Facilities

LEGEND

PASSENGER FACILITY TYPOLGY

- Major Mobility Hub
- Minor Mobility Hub
- Park & Ride
- Potential Driver Facilities
- Existing



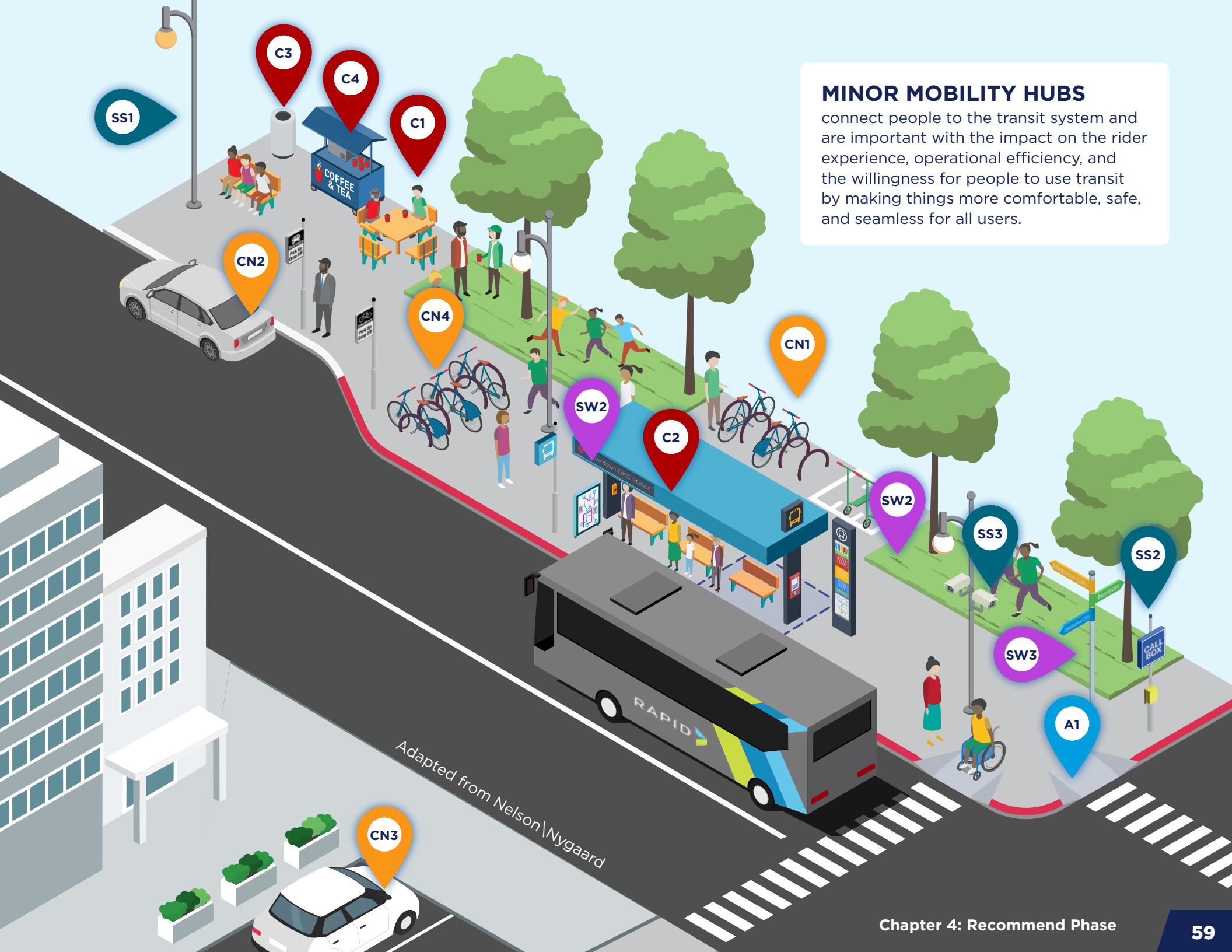
PASSENGER FACILITIES

Passenger facilities provide amenities for passengers and enhance connectivity by facilitating transfers between different modes. These passenger facilities will support a more integrated, and efficient transportation network while prioritizing the rider experience. The LRTP recommends three types of passenger facilities: major mobility hubs, minor mobility hubs, and park and rides.

Table 7: Potential Passenger Facilities Toolkit

Amenity		Major Hub	Minor Hub	Park and Rides
Signage and Wayfinding				
SW1	Bus Stop Sign	●	●	●
SW2	Real Time Travel Information	●	●	●
SW3	Wayfinding	●	●	○
Accessibility				
A1	Accessible Infrastructure	●	●	●
Safety & Security				
SS1	Lighting	●	●	●
SS2	Emergency Call Box	●	●	●
SS3	Video Surveillance	●	●	●
Comfort				
C1	Benches/Seating	●	●	●
C2	Shelter	●	●	○
C3	Trash Container	●	●	●
C4	Small-format Retail	●	○	○
Connectivity				
CN1	Bike Racks	●	●	●
CN2	Rideshare Pick-up/Drop-off or Kiss-and-Ride	○	○	●
CN3	Parking	○	○	●
CN4	On-Demand Pick-up/Drop-off	○	○	○
Cost & Sizing				
Cost Per Unit (2025)		\$7M+	\$2-6M	\$2-4M
Sizing (Bus Bays)		5+	2-4	Conditional

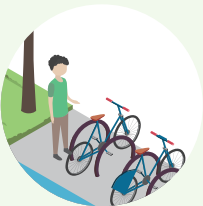
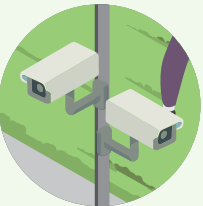
● = Required | ○ = Context Dependent



Bus Stops

Many of the bus stops in the existing transit system lack seating and shelter and fail to meet minimum accessibility standards. Establishing standards for bus stops would enhance comfort and perceived safety for existing and future riders. These standards will create more consistent rider experience by recommending improvements for system legibility, improve accessibility for all riders through features such as ramps, tactile pavement, as well as enhance safety and security through proper lighting, security cameras, and emergency call boxes.

Table 8: Potential Bus Stop Amenities Toolbox

Required				
	Accessible Boarding	Sidewalk Connections	Lighting	Bus Stop Signs
				
	Real-time Information	Enhanced Passenger Information	Trash Cans	Benches and Seating
Recommended				
	Shelters and Shade	Bike Racks	Fare Machines	Safety and Security Elements

When establishing bus stop design and placement guidelines, agencies should consider:

- Bus stop classifications and suitable amenities based on ridership and activity
- Optimal bus stop spacing based on land use or route type
- Tradeoffs between access, safety, and operational efficiency

OPERATING IMPROVEMENTS

To better implement service recommendations, technology and roadway investments are crucial for prioritizing transit. operating improvements are essential for enhancing speed, reliability, safety, access, and comfort, which are necessary for executing the service recommendations proposed by the LRTP. These advancements will also lead to increased efficiency in operations.

Speed & Reliability Improvements

			
Transit Signal Priority	Bus on Shoulder/ Median Bus Lanes	Queue Jumps	Bus Bulbs

EMERGING TECHNOLOGIES IN TRANSIT

Monitoring emerging technologies can help Central Oklahoma improve safety, sustainability, and efficiency of the transit system. As these technologies mature and become better utilized in other places, they should keep being evaluated as part of LRTP updates.



ARTIFICIAL INTELLIGENCE (AI) AND MACHINE LEARNING (ML)
AI and ML can enhance the rider experience, make rides safer, provide real-time updates on arrival times, improve scheduling to reduce wait times, and help plan trips using different modes of transportation. For example, smart dispatch systems now allow paratransit trips to be booked on the same day, instead of requiring a 24-hour advance notice, making travel more convenient for everyone.



AUTONOMOUS VEHICLES (AV)
Adding autonomous vehicle technology can transform mobility by making it more affordable and accessible to travel. It can boost public transit use by offering convenient solutions for the first and last parts of a journey, connecting areas that currently have limited access to transit networks.

Transit Priority Infrastructure

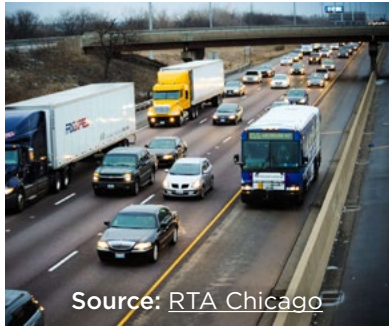
Transit-supportive infrastructure investments aim to make service faster and dependable while ensuring a seamless experience between routes and modes at mobility hubs. The implementation and deployment of these recommended tools depend on local context; each agency will apply the technology that best serves their needs. **Table 3** introduces the benefits and challenges of each infrastructure improvement, as well as information on costs and local context that make each improvement suitable for implementation.

Table 9: Transit Priority Infrastructure



Transit Signal Priority (TSP)

Modified traffic signal timing or phasing to prioritize transit at intersections.

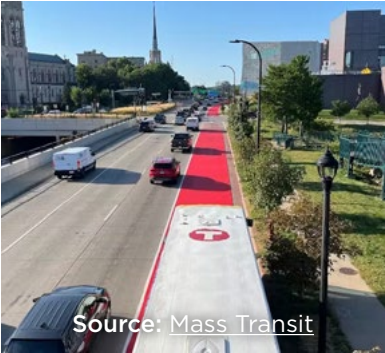


Bus on Shoulder/ Transit Priority Lanes (No red paint)

Lane dedicated for transit vehicles, these lanes can be shared with high-occupancy vehicles.

Benefits	Challenges
• Improve transit travel times and reliability • Improved quality of service • Reduce the need for additional buses • Potential for integration across jurisdictions	• Potential delays for non-priority traffic • Varied costs based on functionalities such as active/adaptive priorities, signal upgrades, equipment and sensing
Typical Cost (2025)	Suitability
\$50,000-\$300,000 per intersection	• Corridors with high transit ridership • Congested intersections • Behind schedule services • Corridors with limited lane capacity

Benefits	Challenges
• Time savings for transit vehicles at congested intersections • Benefits amplified when combined with transit signal priority improvements • Does not cause significant adverse impacts to congestion for non-transit vehicles	• Reduced time savings if implemented in areas with many driveways/right turns
Typical Cost (2025)	Suitability
Typical costs are too varied for this infrastructure type. Budget considerations are as follows: • Bridge widening • Availability of existing shoulder • Availability of Right of Way (ROW) • Leveraging ODOT’s 8 Year Construction Work Plan • Intelligent Transportation Systems (ITS) Improvements	• Principal and minor arterial streets with signals • Near-side bus stops • Corridors with high peak hour volumes • Long queues and congestion



Queue Jumps

Modified traffic signal timing or phasing to prioritize transit at intersections.



Bus Bulbs (In-Street Boarding)

Bus bulbs, which extend the curb into existing travel lanes, allow buses to pick up or drop off passengers without leaving the travel lane.

Benefits	Challenges
• Reduce congestion by allowing buses to bypass traffic at intersections which improves traffic flow • Improved efficiency in giving buses a head-start at traffic signals and allowing schedules to be maintained and shortening travel times • Safety improvements by not needing buses to weave through traffic	• Implementation costs may be high with significant investments in infrastructure changes • Space constraints in urban areas • Maintenance requirements are ongoing to ensure correct functionality • Traffic redistribution may lead to delays for other vehicles
Typical Cost (2025)	Suitability
\$250,000 - \$500,000+ per intersection	• High traffic intersections where buses frequently experience delays • Priority corridors with high public transit uses

Benefits	Challenges
• Reduces travel time by allowing buses to make in-lane stops • Supports safety by shortening the crossing distance on the side of the intersection with bulb out • Ensures buses can reach the curb for accessible pick up and drop off • Creates more space for passenger amenities for a better rider experience	• Impacts curb management (ex. street parking, loading) • Potentially leads to traffic backups in one lane of traffic • Stormwater management modifications may be needed • Must be designed to accommodate local street sweeping operations
Typical Cost (2025)	Suitability
\$100,000 - \$250,000+	• Streets with high volume traffic • Locations where traffic calming is desired

FUNDING & PARTNERSHIPS

Funding

The Transit Vision will require significant additional funding. Currently, transit in Central Oklahoma is funded by federal and state grants, as well as allocated funds from each city’s local budget. There are many local and federal funding programs for capital investments but reliable operations sources are less available. To create a sustainable funding source for transit operations, communities must explore innovative strategies such as establishing dedicated local funding through taxes, engaging in public-private partnerships, forming regional funding agreements, seeking competitive grants, adjusting fares, and generating revenue through advertising and sponsorships. These approaches aim to address the significant funding gap highlighted by the LRTP and ensure reliable and sustainable transit services.

For a comprehensive list of funding options for transit capital, operations, and maintenance investments, see Appendix C.

Local

Typically generated through local taxes, fees, and intergovernmental transfers, these funds are typically the most flexible. They also signal community well-being which strengthens applications for federal or state funding. Currently, transit operators in Central Oklahoma receive a majority of their operating funds through their City’s general fund, which is not a dedicated source of funding.

Regional

Allocated by state agencies such as ODOT or ACOG, often through formula programs or discretionary grants. These funds may be tied to specific policy goals.

Federal

Provided by federal agencies such as the Federal Transit Administration (FTA) and the U.S. Department of Transportation. Federal dollars are typically awarded through competitive grants or formula programs and require matching funds from local or state sources.

Dedicated Local Transit Funding Sources

MAPS 4

The MAPS 4 Program, approved in 2019, is a sales tax initiative that provides long-term funding for a wide range of community projects, including transit improvements. Funding from MAPS 4 have been used to advance transit planning, and will be used to advance design and construction of the new NE/S BRT Corridor.

NORMAN TRANSIT SALES TAX

In 2019, the City of Norman established a dedicated 1/8 cent sales tax as a dedicated local funding source for its transit system. This voter-approved initiative provided a stable revenue stream to enhance and expand public transportation services.

Partnerships, Policies, and Programs

As Central Oklahoma’s transit system grows, the LRTP must respond with an approach that aligns transit with land use, explores dynamic partnerships between agencies, businesses, or non-profits, and adopt policies to maintain seamless passenger experience.

Transit & Land Use Integration



TRANSIT PRIORITY CORRIDORS

Transit and its connection to **underlying land uses** is central in shaping **communities** that support **high-capacity** transit. The LRTP aims to provide recommendations to enhance access, ridership, and economic development by recommending a core network of transit services to create **corridors** with the potential for **higher activity**. Agencies are encouraged to collaborate on the technological investments necessary to operate higher **levels of service** while maintaining system **speed and reliability**. As the system grows, complementary technology (identified in the **Operating Improvements Section**) should be implemented to prioritize transit along these corridors. Beyond technology investments, **agency coordination** is important to create unified and effective policies that enhance public transit systems that meet the **community’s needs** efficiently. Adopting transit-supportive policies allows for **regional standards** that will provide a **cohesive transit network**.

FIRST-/LAST-MILE

As the initial and final segments of a commuter’s journey when using public transit, the first-/last-mile integration is crucial in affecting the rider experience. These first-/last-mile opportunities can be explored by:

- Establishing on-demand zones *outside the urban core* to offer flexible services by providing coverage for segments of the commuter’s journey
- Exploring policy and ordinance changes to require access upgrades by focusing on incorporating improvements such as bus stops and sidewalks into development standards and permitting process, the first-/last-mile journey is achievable for more commuters

TRANSIT-ORIENTED DEVELOPMENT (TOD)

Promoting transit-oriented development requires the establishment of various tools and policies. Transit-oriented opportunities that can be explored include:

- Developing a network of mobility hubs through a Mobility Hub Master Plan that would help prioritize locations and guide the design and development process
- Working with local developers to explore opportunities for joint development agreements to catalyze new investments that serve transit development goals by creating clear policies and incentives
- Establishing a TOD framework and supportive policies to align land use with high-capacity and frequent transit to encourage compact and walkable communities

Strategic Partnership Opportunities

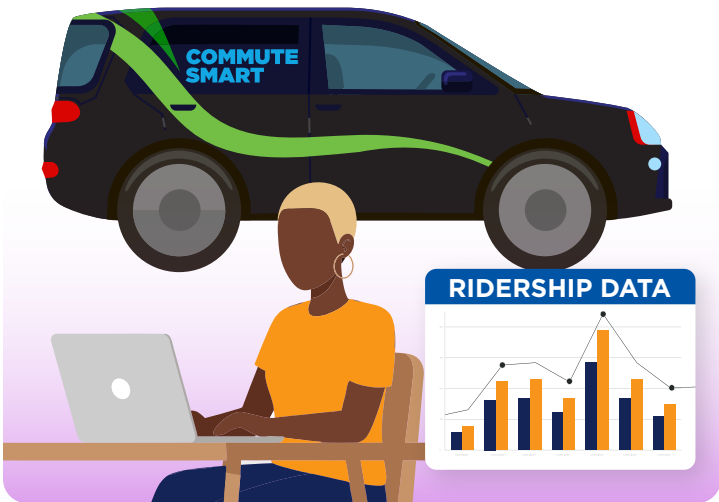
To support the implementation of the LRTP, strategic partnerships should be explored with **public agencies, private businesses, and non-profit organizations**. These partnerships will provide financial and technical resources, enhance service coverage, and promote the use of public transit. Cultivating these partnerships will create **increased ridership** and **greater investment** in the transit system, ultimately leading to sustainable and **long-term improvements**. Additional partnership opportunities, potentially including mutual commitments and more specific roles recommendations for partners, should be further explored on a case-by-case basis.



PUBLIC AGENCIES

Public partnerships play a vital role in enhancing the LRTP by providing essential **funding, resources, and expertise**. These partnerships amplify advocacy efforts and offer policy support, ensuring that the LRTP plan **meets regulatory requirements** and continues to **support communities** across Central Oklahoma. Public opportunities that can be explored include:

- Engaging in public-to-public partnerships to ensure regional consistency and shared investment priorities amongst agencies
- Taking advantage of interdepartmental agency resources that can be used to support and inform transit development
- Considering a regional approach to community engagements to ensure community needs are being met across Central Oklahoma



PRIVATE BUSINESSES

Private business partnerships are instrumental in advancing the LRTP by providing significant **funding and investments**, fostering **transit innovation** strategies, and supporting **service expansion**. By integrating sustainable practices and stimulating economic growth, private partners help create a transit network that meets the **evolving needs of Central Oklahoma**. Private business opportunities that can be explored include:

- Integrating Transportation Demand Management (TDM) by promoting flexible work arrangements or providing or subsidizing public transit passes for employees to promote the use of public transit
- Engaging in public-private partnerships (PPPs) to leverage public sector resources in areas such as land development and funding and investment
- Providing data analysis and insights to optimize technology and identify opportunities for targeted transit programs



NON-PROFIT ORGANIZATIONS

Non-profit partnerships significantly enhance the LRTP by advocating for inclusive **policies**, engaging **communities**, and identifying **opportunities** for improvement. Non-profit organizations are vital partners in **capturing** the rider **population** in the region and **raising public awareness** for service and access programs to ensure transit availability for **all affected populations**. Supportive programs, such as application eligibility screening, can help **streamline processes** to make transit accessible and inclusive for **diverse communities**. Non-profit opportunities that can be explored include:

- Engaging educational and healthcare institutions and community organizations support helping address mobility gaps and promoting inclusive access
- Offering training programs for transit staff and volunteers and running educational campaigns to inform the public about transit options and benefits to increase awareness and usage
- Developing and managing pilot programs to test new ideas and innovations, gathering valuable insights and feedback or broader implementation processes

FARE POLICY

There are four primary operators in Central Oklahoma. While services in the City of Norman and the City of Edmond are fare free, services operated by EMBARK and First Capital Trolley are not fare free. As transit in the region expands, it's critical that the region explore an integrated fare policy to create a user-friendly and seamless experience for riders.



Benefits

- Improved passenger experience through faster and more convenient
- Flexible and accommodates changes in fare structures
- Reduced transaction time can result in boarding efficiencies

Drawbacks

- May be challenging to use for unbanked or underbanked passengers
- Implementing and maintaining technology for integrated fare systems can be expensive

LEARNING FROM OTHERS: INSIGHTS FROM OTHER AGENCIES

Peer agency experiences offer valuable context for shaping long-range transit strategies. To support the LRTP, insights were gathered from transit agencies across the country, highlighting common challenges, innovative practices, and effective implementation approaches.

Table 10: Agencies Selected for Peer Review

Transit Agency	Service Area	Service Area Density	Transit Modes	Annual Boardings	Annual Revenue Miles	Annual Revenue Hours	Peak Vehicles Operated
Long-Term Central Oklahoma Transit System*	Central Oklahoma	3.2K	1 Streetcar, 1 LRT, 4 BRT, 1 Commuter Rail, Local Bus, On-Demand, Paratransit	13M- 24M <i>(Projected)</i>	10.2M	1M	225
Central Ohio Transit Authority (COTA)	Columbus, Ohio	4.2K	1 BRT Lite, Local Bus, On-Demand, Paratransit	12M	13M	1M	273
Utah Transit Authority (UTA)	Salt Lake City, Utah	4.2K	1 Commuter Rail, 3 LRT, 2 BRT, 1 Streetcar, Local Bus, On-Demand, Paratransit	35M	39M	2M	1,044
Metro Transit	Minneapolis, Minnesota	3.6K	6 BRT, 2 LRT, 1 Commuter Rail, Local Bus, Paratransit	45M	22M	2M	548
North County Transit District (NCTD)	San Diego County, California	1K	1 LRT, 1 Commuter Rail, Local Bus, On-Demand, Paratransit	8M	7M	500K	1,020

Central Oklahoma’s Transit System is made up of services reflected in **Chapter 3’s** Long-Term transit network and is comprised of services operated by EMBARK, the RTA, Edmond Citylink, and Norman Transit.

STRATEGIC RECOMMENDATIONS CATEGORIES

-  Service Improvements
-  Fleet, Maintenance, and Staffing
-  Demand Responsive
-  Supportive Infrastructure
-  Operating Improvements
-  Funding
-  Partnerships, Policies, and Programs

COTA: Through the LinkUS initiative, COTA has formalized regional partnerships to advance planning and implementation, particularly in support of its growing BRT network.

COTA Key Takeaways

-  Initiated long-term transit planning more than 15 years ahead of service changes to effectively accommodate projected growth.
-  Fostered collaboration between operators, city and county governments, and regional planning organizations to successfully deliver large capital projects and service expansions.
-  Built community support for LinkUS referendum by including improvements to bike and pedestrian infrastructure and highlighting the positive impacts on workforce development and congestion reduction.

UTA: Operating over 1,000 vehicles during peak hours—more than four times Central Oklahoma’s Long-Term peak fleet—UTA has emphasized scalable service expansion through long-range planning and strong interagency collaboration.

UTA Key Takeaways

-  Leveraged strong connections with regional planning organizations and the State of Utah to develop and implement a unified statewide transit vision.
-  Developed a planning framework that integrates long-range transit plans, capital improvement plans, and asset management plans to align service expansion, infrastructure needs and funding strategies.
-  Used a data-driven approach to match levels of service with existing and projected demand while managing expectations around funding eligibility and long-term operational sustainability,

Metro Transit: With a service area that delivers nearly 1.8 million annual revenue hours—about twice as much as the Central Oklahoma Long-Term Network—Metro Transit has expanded its high-capacity network while aligning land use policies to support regional transit growth.

Metro Transit Key Takeaways

-  Received strong funding and planning support from the State of Minnesota and the Metropolitan Council, enabling the successful implementation of high-capacity transit projects.
-  Incorporated transit-supportive land use policies into regional planning, including mode- and community-specific minimum density requirements around transit corridors to promote sustainable development.
-  Adjusted regional funding allocation models to prioritize operating costs of federally funded transit corridors, safeguarding long-term service expansion and financial stability.

NCTD: NCTD has adopted flexible models, while actively transitioning its fleet to zero-emission technologies in line with California’s statewide mandate.

NCTD Key Takeaways

-  Advanced TOD by aligning station redevelopment with land use policies, prioritizing sites with strong redevelopment potential, and embedding mixed-use zoning in planning documents to streamline approvals.
-  Implemented a strategic, data-informed on-demand service program with tightly defined service zones, realistic performance targets, and in-house operations to improve cost control and service quality.
-  Strengthened regional collaboration and funding competitiveness by consolidating grant applications with partner agencies, aligning messaging, and presenting a unified front to state and federal funders.

ACTION PLAN

The Action Plan summarizes the steps, timelines, and resources needed to implement the recommendations in the Short-Term, Mid-Term, and Long-Term horizons, as identified by the LRTP.

STRATEGIC RECOMMENDATIONS CATEGORIES

-  Service Improvements
-  Fleet, Maintenance, and Staffing
-  Demand Responsive
-  Supportive Infrastructure
-  Technology
-  Funding
-  Partnerships, Policies, and Programs

For a list of mitigation strategies across recommendation areas, see **Appendix D**.

Recommendations

1. Implement MAPS 4 NE/S BRT Corridor

The MAPS 4 NE/S BRT corridor represents a transformative investment in high-capacity transit designed to improve mobility, reduce travel times, and promote equitable access to jobs, education, and services. This BRT line will feature transit priority lanes, enhanced stations, and frequent service to attract new riders and support regional growth.
2. Launch RTA North/South Commuter Rail, Airport LRT, FAA Extension, West and East BRT Corridors

Launching the RTA’s planned services will establish the backbone of Central Oklahoma’s high-capacity system, offering fast, frequent, and reliable alternatives to driving.
3. Establish a Core Network of High-Frequency Services

Establishing a core network of high-frequency transit routes will ensure convenient, reliable service across the region, reducing wait times and improving flexibility for riders. This approach supports existing users and attracts new riders by making transit easier to use throughout the day. Supporting plans and studies such as a regional TSP Concept of Operations may be necessary to achieve frequent levels of service in a cost-effective manner.
4. Expand Service Spans (Nighttime and Weekend)

Expanding transit service spans into nighttime and weekend hours ensures mobility for workers with nontraditional schedules, particularly in service and healthcare. This strategy promotes access while increasing ridership potential across more hours and days.

5. Implement On-Demand Zones

On-demand transit zones allow the region to provide mobility options in low-density areas where fixed route service may not be feasible. These services use flexible routing and modern dispatch technology to provide coverage while controlling costs and responding to real-time demand. A total of 15 new or expanded on-demand zones are recommended for implementation across the 30-year LRTP horizon.
6. Advance Planning and Implement Extensions for Existing High-Capacity

Strategic extensions of the streetcar and *RAPID* NW BRT routes will enhance the existing transit network by improving access to existing and emerging activity centers. These projects will further strengthen service along key corridors and support transit-oriented development along new alignments.
7. Develop a Network of Mobility Hubs

A regional network of mobility hubs will create safe, comfortable, and attractive places to transfer between routes and modes. This recommendation will create a Mobility Hub Master Plan to define hub typologies, prioritize locations, and guide the design and development process. The Master Plan will help to better inform the connectivity of the mobility hub network and provide a template for how to build out each hub within the context of the surrounding environment.
8. Standardize Passenger Facilities, Wayfinding, and Branding Across the Region

Establishing consistent design guidelines for passenger facilities, signage, technology interfaces, and branding will improve the legibility and accessibility of the transit system. By aligning these elements across agencies and jurisdictions, the Central Oklahoma region’s transit system will provide a more seamless and intuitive rider experience that supports higher-quality service and encourages broader transit use.
9. Pursue Strategic Partnerships with the Private Sector to Improve Transit Infrastructure and Services

Public-private partnerships (PPPs) offer a way to accelerate project delivery and leverage private sector resources. PPPs may be used for facility development, service operation, or technology deployment where interests align. A successful strategy involves integrating PPPs early in planning, establishing clear legal frameworks, conducting thorough feasibility studies, and ensuring transparent, performance-based procurement.
10. Develop a Unified Regional Fare Policy and Integrated Payment System

Creating a standardized regional fare policy and implementing a unified payment system will simplify travel across agencies, enhance rider convenience, and support access. This recommendation includes conducting a fare integration study, evaluating Title VI impacts, and deploying modern technologies—such as mobile apps and account-based systems—to enable seamless, interoperable fare payment throughout the region.

11. Implement a Transit-Oriented Development Framework



Establishing a TOD framework will promote compact, walkable, and mixed-use communities near high-capacity transit. The TOD framework will serve as a resource to guide zoning updates, infrastructure planning, and development incentives, while joint development agreements will catalyze investment in mixed-use, affordable housing, and commercial projects that align with mobility goals. Together, these approaches will leverage transit infrastructure to support vibrant communities and increase ridership

12. Adopt local policy or ordinance changes to require transit-signal priority, bus stop, or access



Updating local policies and ordinances to require transit-supportive infrastructure ensures that public transit investments are reinforced by safe, accessible streets. This strategy focuses on incorporating improvements such as bus stops, sidewalks, and transit signal priority (TSP) into development standards and permitting processes. By aligning land use and transportation policies, jurisdictions can create a more inclusive built environment and increase the effectiveness of regional transit services.

13. Develop a Regionally Coordinated Framework for Paratransit and On-Demand Service Delivery



This recommendation aims to unify paratransit service delivery across Central Oklahoma by aligning policies, integrating service areas, and coordinating with ODOT to improve rural access. It includes exploring joint operations, streamlining eligibility processes, and leveraging on-demand to expand coverage and efficiency. Through regional collaboration, agencies can reduce gaps, enhance equity, and better serve individuals with disabilities and others who cannot use fixed route transit.

14. Build Strategic Partnerships with Non-Profits and Educational Institutions to Strengthen Transit Workforce and Access



Transit operators can enhance service delivery and workforce development by partnering with vocational schools, technical colleges, and non-profit organizations. These collaborations support regional training programs, streamline paratransit eligibility processes, and expand access to mobility services—especially for underserved populations—while creating career pathways and improving operational efficiency.

15. Modernize Transit Infrastructure through Coordinated Facility and Fleet Planning



To support future service expansion and fleet modernization, this strategy calls for a regionally coordinated approach to facility planning, fleet transition, and operator support. It includes developing a strategic facility master plan, expanding operations and maintenance (O&M) capacity, evaluating alternative propulsion technologies, and investing in driver amenities at key layover locations. These efforts will ensure the transit system is equipped to deliver safe, reliable, and efficient service while supporting workforce needs and sustainability goals.

16. Develop a Coordinated Regional Transit Funding Strategy



To support long-term transit expansion and sustainability, implementation of the LRTP will require a regionally coordinated approach to funding that leverages local, state, federal, and private sources. It includes evaluating dedicated local sales tax initiatives, developer-based funding mechanisms, and federal grant opportunities, while advocating for greater state funding flexibility to support cross-jurisdictional service. By aligning policies, engaging stakeholders, and identifying innovative financing tools, the region can build a stable and diversified funding base to advance the Transit Vision.

Table 11: Phasing

	Short-Term		Mid-Term		Long-Term	
	2025	2035	2045	2055		
Implement MAPS 4 NE/S BRT Corridor						
Launch RTA North/South Commuter Rail, Airport LRT, FAA Extension, West and East BRT Corridors						
Establish a Core Network of High-Frequency Services						
Expand Service Spans (Nighttime and Weekend)						
Implement On-Demand Zones						
Advance Planning and Implement Extensions for Existing High-Capacity						
Develop a Network of Mobility Hubs						
Standardize Passenger Facilities, Wayfinding, and Branding Across the Region						
Pursue Strategic Partnerships with the Private Sector to Improve Transit Infrastructure and Services						
Develop a Unified Regional Fare Policy and Integrated Payment System						
Implement a Transit-Oriented Development Framework						
Adopt Policy or Ordinance Changes to Require Transit Signal Priority, Bus Stop, or Access Upgrades						
Develop a Regionally Coordinated Framework for Paratransit and On-Demand Service Delivery						
Build Strategic Partnerships with Non-Profits and Educational Institutions to Strengthen Transit Workforce and Access						
Modernize Transit Infrastructure through Coordinated Facility and Fleet Planning						
Develop a Coordinated Regional Transit Funding Strategy						

IMPLEMENTATION PARTNERS

Successfully implementing the region’s LRTP will require strong coordination and sustained support from various partners. Each agency—whether regional, local, or operational—plays a critical role in advancing the Transit Vision. From planning and design to regional policy alignment, this plan recommends ongoing partnership throughout the implementation of the LRTP. The following table summarizes the types of responsibilities that different agencies may take on as the LRTP’s actions are implemented.

Table 12: Implementation Partner Roles

	REGIONAL		LOCAL		STATE	CIVIC PARTNERS	
	ACOG	RTA	Operators	Jurisdictions	ODOT	Non-Profits	Businesses
Planning	✓	✓	✓	✓	✓		✓
Design		✓	✓	✓	✓		✓
Construction & Permitting	✓	✓	✓	✓			
Policy & Legislation	✓			✓	✓		
Regional Coordination	✓	✓			✓		
Technology & Standards	✓	✓	✓	✓			
Training			✓			✓	✓
Education	✓		✓			✓	✓
Data & Modeling	✓		✓	✓			
Funding	✓	✓	✓	✓	✓		



FUTURE UPDATES

The LRTP will be updated every four years, on a cycle which aligns with the update to ACOG’s Metropolitan Transportation Plan. This schedule ensures that the document remains relevant and responsive to changing conditions and emerging needs.

The LRTP lays the foundation for a forward-thinking transit vision, but regular updates will be necessary to address evolving changes such as population and employment growth, emerging technologies, and shifts in travel patterns. By revisiting the LRTP on a four-year cycle and aligning that cycle with ACOG’s Metropolitan Transportation Plan, ACOG can evaluate and adjust plan recommendations and strategies to accommodate new trends, funding opportunities, and policy changes. Updates to the LRTP should include:

- Review of current transit performance
- Stakeholder engagement to gather feedback for ongoing planning efforts
- Analysis of changes to existing transit demand and projected demand
- Incorporation of new, innovative solutions to enhance transit service delivery
- Updates on progress on the Action Plan

This iterative approach will help the LRTP remain as a dynamic tool for guiding the development of transit in the Central Oklahoma region.

2025 LONG RANGE TRANSIT PLAN

for **Central Oklahoma**



Building better transit for a stronger region



November 2025 DRAFT